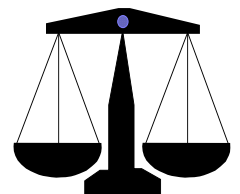




***USN / USMC  
Commander's Quick  
Reference Manual  
For Legal Issues***

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***2006***



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Naval Justice School (NJS) publications are readily available to commands in hard copy from the Defense Technical Information Center (DTIC) and National Technical Information Service (NTIS). You may also view/print the Commander's Quick Reference Manual For Legal Issues at the JAG Web Site <http://www.jag.navy.mil> by clicking on the NJS icon and then clicking on "Publications."

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**APPENDIX 144**



Ethics

Employees shall satisfy in good faith their obligation as citizens, including all just financial obligations, especially those – such as Federal, State, or local taxes – that are imposed by law.

- Employees shall adhere to all laws and regulations that provide equal opportunity for all Americans regardless of race, color, religion, sex, national origin, age, or handicap.

Employees shall endeavor to avoid any actions creating the appearance that they are violating the law or the standards of conduct.





















































**HOTLINE COMPLAINTS & WHISTLEBLOWER PROTECTION ACT**

- REFERENCES:**
- (a) SECNAVINST 5370.5 (series)
  - (b) SECNAVINST 5370.7 (series)
  - (c) DOD Directive 7050.6
  - (d) MCO 5041.1

**DOD FRAUD, WASTE, AND ABUSE HOTLINE (1-800-424-9098).**  
 Navy IG (1-800-522-3451) is the “eyes and ears” of SECNAV, CNO and CMC.

- Echelon II Commanders are responsible for written internal procedures for processing hotline referrals at appropriate levels within chain of command.
- Mandatory requirement to post information on Navy/DoD Hotline programs on command bulletin boards, per reference (a).
- Encourage and support reporting of fraud, waste and abuse throughout all levels of command; military and civilian.

**INVESTIGATION PROCEDURES:** If command is tasked with conducting an investigation, CO must ensure standards of independence, completeness, timeliness and accountability are met.

- Assign impartial investigator, outside and independent of the operation specified in the complaint.
- Reports cannot raise unanswered questions.
- IG due date in tasking letter must be met.
- Take proportionate remedial measures in form of disciplinary/administrative/educational action if needed to correct deficiency.
- Retain EVERYTHING (notes, papers, files) for 2 years.
- Use Navy IG Investigations Manual or Marine Corps IG Assistance and Investigations Manual as a guide for investigation.
- Confidentiality of informant is a must.
- NO REPRISAL can ever be taken against a known/suspected informant.

**WHISTLEBLOWER PROTECTION ACT:** Prohibits reprisal or taking or threatening to take any unfavorable personnel action, or







**EO PREVENTIVE MEASURES**

- REFERENCES:** (a) SECNAVINST 5350.16  
 (b) OPNAVINST 5354.1 (series)  
 (c) OPNAVINST 3100.6  
 (d) GENADMIN/CINCLANTFLT/081600ZAUG95  
 (e) GENADMIN/CINCPACFLT/021721ZAPR 5  
 (f) USMC "Processing EO & EEO Complaints, A Commander's Handbook"  
 (g) GENADMIN/CNO/19203Z APR 99  
 (h) MCO P5354.1 (series)  
 (i) MCO P5354.3 (series)

**EDUCATION AND TRAINING FOR ALL HANDS:** Regularly emphasize and discuss the DON EO policies. Set the tone for the command environment on Equal Opportunity:

- Publish a command policy statement on EO.
- Utilize the POD/POW to promote the Navy's EO program.
- Periodically publish and place on command bulletin boards information concerning command EO/EEO counselors, a member's right to submit a formal or informal grievance and the availability of legal advice.
- Prominently display the grievance poster, "Navy Procedures for Processing Discrimination Complaints/Grievances for Military Personnel" (DD Form 1348). Encourage the use of the Equal Opportunity and Sexual Harassment Advice Line, 1-800-253-0931, DSN 882-2507, Comm (901) 874-2507; eo/sh.advice.line@persnet.navy.mil.
- Ensure Navy Rights and Responsibilities Workshops or Marine Corps Annual Equal Opportunity Training Sessions are conducted and attended.

**EMPHASIZE POSITIVE ASPECTS OF EARLY REPORTING AND INFORMAL RESOLUTION.**

**PROACTIVE TEAM:** Executive Officer, Command Senior Enlisted Advisor, Equal Opportunity Specialist (EOPS), Command Managed Equal Opportunity Officer (CMEO), Command Assessment Team Members and Legal Advisor are all key players. Empower them and discuss the issues with them frequently.

**COMMAND ASSESSMENT:** Determine need to have the command assessment team (CAT) conducted. Not required to conduct annually [see *reference (g)*]. Recommended upon assuming command or as situations require.

**FITREP/EVALS:** Establish meaningful, measurable EO/EEO performance objectives for fitness reports and evaluations.





















**DRUG PREVENTION AND URINALYSIS PROGRAM**

- REFERENCES:**
- (a) OPNAVINST 5350.4 (series)
  - (b) SECNAVINST 5300.28 (series)
  - (c) MCO P1700.24
  - (d) NAVMC 2931

**TRAINING:** Include and emphasize drug education in the command indoctrination program. Conduct periodic drug abuse awareness education in GMT programs. Ensure all personnel understand the zero-tolerance policy and are aware of voluntary self-referral provisions of reference (a).

**USMC:** In accordance with reference (c), Officers and SNCOs will receive annual supervisor training in drug and alcohol abuse prevention. In addition to the Officer and SNCO annual training objectives, NCOs will receive drug and alcohol abuse prevention training through an approved course provided by the Installation SACC. NCOs will provide this prevention training to their subordinates annually.

**DETERRENCE AND DETECTION PROGRAMS:**

- Gate/quarterdeck inspections of personnel and/or vehicles. CO should structure the inspection to leave no discretion to security personnel and to reasonably balance inconvenience to members and/or others attempting to enter or exit.
- Health and welfare inspections of messing and berthing areas, barracks, and work spaces.
- Use drug detection dogs (when available), in conjunction with inspections, searches, and personnel inspections throughout all command areas. If a dog alerts, a probable cause authorization should be sought. See *SEARCH & SEIZURE*.

**URINALYSIS PROGRAMS:**

- **COORDINATORS & OBSERVERS:** Must be designated in writing. Whenever possible assign officers or staff noncommissioned officers. Coordinators and observers should be tested separately and should never provide a sample in any urinalysis in which they participate.
- **ATTENTION TO DETAIL & SECURITY:** The entire collection process will be scrutinized in any court-martial. Admissibility of test results is dependent on a tight chain of custody and protection of samples after collection.







**HOMOSEXUAL CONDUCT**

- REFERENCES:**
- (a) 10 U.S.C. 654
  - (b) DoD Dir 1332.14
  - (c) SECNAVINST 1910.4B
  - (d) OSD MEMO 12 AUG 99
  - (e) ASN (M&RA) MEMO 21 SEP 99,  
16 DEC 99, 16 FEB 2000
  - (f) DoD OGC Ltr of 18 Aug 95
  - (g) MILPERSMAN 1910-148
  - (h) MARCORPSEPMAN, Chapter 6
  - (i) MCO 1900.16 (series)
  - (j) NAVADMIN, 291/99 and 094/00
  - (k) MARADMIN 014/00 AND 025/00

**POLICY:** Don't ask; Don't tell; Don't Pursue; Don't Harass - Whether homosexual, bisexual, heterosexual.

**FOCUS:** Homosexual conduct NOT sexual orientation. Homosexual conduct includes both homosexual acts and statements by a member that he/she is homosexual or bisexual or words to that effect, and a homosexual marriage or an attempted homosexual marriage.

**SAFETY OF THE MEMBER:** Determine whether member should be moved within the command, transferred TAD, or if other security measures are warranted for the member's safety pending investigation and/or administrative processing.

When a member reports incidents or threats of harassment, the CO must take immediate steps to protect safety of victim. The fact that a person reported harassment is not enough, by itself, to initiate an investigation into the acts of the member. If information is uncovered during the investigation into the harassment that the reporter is homosexual or engaged in acts, CO must carefully consider the source and circumstances of the report. Before a CO orders an investigation, the CO must consult with the GCMCA SJA.

**INVESTIGATIONS:** NCIS will only investigate incidents that involve force, coercion, minor children, or where other serious criminal activity is involved. NCIS is precluded from investigating a consensual activity case. In these cases the command may initiate a "fact-finding inquiry" and assign the matter to a commissioned officer who should conduct the investigation with utmost discretion. However, If the CO suspects a member made a statement to avoid an obligation, deployment, obligated service, or payback for education, the CO may test the sincerity of the statement by questioning the member, others who heard the statement, the member's immediate chain of command, and persons suggested by







**MENTAL HEALTH EVALUATIONS (MHEs)**

- REFERENCES:**
- (a) DoD Dir 6490.1
  - (b) SECNAVINST 6320.24 (series)
  - (c) MILPERSMAN 1910-122
  - (d) MARCORSEPMAN 6203.3
  - (e) MCO P1900.16 (series)

**POLICY:** Prevent improper command referral (e.g., as reprisal) and ensure members are provided rights in connection with MHEs.

**RULES:** References (a) and (b) provide guidance in referring a member for mental health evaluation (MHE). If appropriate, administratively process for separation IAW reference (c).

**REFERRALS EXEMPTED FROM MHE REQUIREMENTS INCLUDE:**

- Patient self-referrals.
- Referral to CAAC/DAPA, Family Advocacy.
- Referral to non-MHP for competence for duty exam.

**FUNDAMENTAL PRINCIPLES:** Do not refer a member for a MHE as a reprisal for making or preparing a lawful communication to a member of Congress, the chain of command, IG, or other appropriate person. Do not restrict a member from lawfully communicating with an IG, attorney, member of Congress, or other person about appropriateness of MHE referral. Violation of either of these principles may be punished under Art. 92, UCMJ.

**CO RESPONSIBILITIES PRIOR TO REFERRAL:**

- Consult with Navy psychiatrist/psychologist (MHP)
- Provide member with a written notice of the referral. Sample notice provided in reference (b).

**MEMBER’S RIGHTS UPON REFERRAL:**

- May not refuse MHE.
- May consult with a JAG for advice about redress.
- May submit allegation of improper referral to IG.
- May be evaluated by MHP of own choosing, if reasonably available.
- No person may restrict member’s right to seek redress for referral.
- In situations other than emergencies, member shall have 2 business days before MHE to meet with an attorney, IG, chaplain or other appropriate party.

**EMERGENCY CIRCUMSTANCES:** If member is a “danger to self or others” referral may be made without prior consultation with MHP or written notice to the member.















### FROCKING OF USMC OFFICERS

**REFERECES:** (a) DoD Directive 1334.2  
(b) MCO P1400.31B  
(MARCORPOMMAN, VOL. 1)

**GENERAL:** Promotions to the grades of major and above require: nomination by the President, consent of the Senate, and appointment by the President. Frocking is intended to ameliorate the effects of delay between Senate confirmation and appointment by the President. An officer is not legally promoted until all three steps have occurred. However, frocking is authorized under the limitations and requirements of references (a) and (b). Since specific requirements exist based on the "frocked grade," careful consideration is necessary to ensure the frocking is authorized.

**DOD POLICY:** Reference (a) establishes policy, standards, and procedures governing the frocking of commissioned officers to the grades 0-4 through 0-10. Generally:

- Before an officer can be frocked, the officer must have cleared the first two hurdles for promotion: (1) nomination by the President; and (2) consent of the Senate.
- Frocking must be essential to the officer's maximum effectiveness in the assigned billet;
- The officer being considered for frocking must be serving in a billet for which the frocked grade is designated, or must be in the process of being ordered to such a billet. Reference (b) establishes priority for the following billet assignment: joint duty, international environment, command, or other staff assignments.

**MARINE CORP POLICY:** Reference (b) establishes requirements for all frocking requests. A frocked officer is entitled to "wear the insignia" and to "assume the title" of the next higher grade. However, the frocking is not a promotion, and until the actual promotions, the officer does NOT:

- Receive any pay allowances, or entitlements of the frocked grade;
- Accumulate time in grade, gain seniority on the active duty list or gain seniority for any other purpose;
- Assume the legal authority of the higher grade. (Frocked officers are not authorized increased disciplinary powers under Article 15, UCMJ.)



**Section IV: SEXUAL HARASSMENT, FRATERNIZATION & HAZING**

**SEXUAL HARASSMENT PREVENTION**

- REFERENCES:** (a) SECNAVINST 5300.26 (series)  
 (b) OPNAVINST 5354.1 (series)  
 (c) OPNAVINST 5354.5 (series)  
 (d) ARTICLE 1166, U.S. Navy Regulations, 1990  
 (e) NAVPERS 15620 Informal Resolution System  
 (f) MCO P5354.1 (series)  
 (g) MCO 1000.9 (series)  
 (h) USMC *“Processing EO & EEO Complaints, A Commander’s Handbook”*  
 (i) ALNAV 042/00  
 (j) CMC White Letter No. 06-03

**RESOURCES:** Navy Personnel Command:  
[www.persnet.navy.mil/pers00h/](http://www.persnet.navy.mil/pers00h/)

Marine Corps Equal Opportunity:  
[www.usmc.mil/eo](http://www.usmc.mil/eo)

**POSITIVE ENVIRONMENT:** Create a command environment where sexual harassment is neither ignored nor condoned.

**EDUCATION AND TRAINING FOR ALL HANDS:** Regularly emphasize and discuss DON Sexual Harassment policies. Set the tone for the command environment:

- Publish a command policy statement outlining the command’s stance on sexual harassment.
- Utilize the POD/POW to promote the Navy’s zero tolerance sexual harassment policy.
- Periodically publish and place on command bulletin boards information concerning command EO/EEO counselors, a member’s right to submit a formal or informal grievance, and the availability of legal advice.
- Prominently display the grievance poster, “Navy Procedures for Processing Discrimination Complaints/Grievances for Military Personnel” (DD Form 1348). USMC: Ensure NAVMC 2921, “Marine Corps Procedures for Processing of Discrimination / Sexual Harassment Complaints for Military Personnel,” is prominently displayed on a permanent basis within the command. Publish a command policy statement on

















Sexual Harassment, Fraternalization & Hazing

respect differences in grade or rank. Such relationships are prejudicial to good order and discipline and violate long-standing traditions of the naval service (USN) and are strictly prohibited in the USMC by references (f) and (g).

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**PREJUDICE TO GOOD ORDER AND DISCIPLINE:** All other relationships may be prejudicial to good order and discipline. Examples include:

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- Dating, shared living accommodations, intimate or sexual relations, commercial solicitations, private business partnerships, gambling, and borrowing money when they are prejudicial to good order and discipline, or of a nature to bring discredit on the naval service.
- Personal relationships between officer members (officer/officer), or between enlisted members (enlisted/enlisted) that are unduly familiar and that do not respect differences in grade or rank when they are prejudicial to good order and discipline, or of a nature to bring discredit on the naval service.

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Fraternalization exists when the relationship results from, but are not limited to, circumstances which:

- call into question the senior member's objectivity;
- result in actual or apparent preferential treatment;
- undermine the authority of a senior member; or
- compromise the chain of command.

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**RELATIONSHIPS WITH MEMBERS OF OTHER SERVICES:** The policy applies to all prohibited relationships between Navy members and other members, regardless of service.

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**DIRECT SENIOR-SUBORDINATE SUPERVISORY RELATIONSHIP:** Not a prerequisite for fraternization.

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**SAME CHAIN-OF-COMMAND:** Not a prerequisite for fraternization.

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**GENDER-NEUTRAL:** The focus is on the detriment to good order and discipline, not the sex of the parties.

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**SUBSEQUENT MARRIAGE:** Does not excuse or mitigate.

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**MARRIED MEMBERS:** Will not be assigned to the same chain of command (compatible with needs of the Navy/Marine Corps).

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Sexual Harassment, Fraternalization & Hazing

**HAZING PREVENTION/INCIDENT**

- REFERENCES:** (a) SECNAVINST 1610.2  
(b) OPNAVINST 3100.6G  
(c) MCO 1700.28 (series)  
(d) OPNAVINST 3120.32, para. 510.36  
(e) SECDEF MEMO of 28 Aug 1997  
(f) ALMAR 045/03

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**COMMAND POLICY:** Must be regularly emphasized to all hands.

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**PREVENTION:** Requires continuous education and awareness from command leadership. Use the definition and specific examples below. The listing is not all inclusive and other known examples should be added to the list.

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**HAZING DEFINITION:** Hazing is defined as any conduct whereby a military member or members, regardless of service or rank, without proper authority causes another military member or members, regardless of service or rank, to suffer or be exposed to any activity which is cruel, abusive, humiliating, oppressive, demeaning, or harmful. Soliciting or coercing another to perpetrate any such activity is also considered hazing. Hazing need not involve physical contact among or between military members; it can be verbal or psychological in nature. Actual or implied consent to acts of hazing does not eliminate the culpability of the perpetrator. (NOTE: Whether an individual consents or volunteers is immaterial; no service member may consent to acts of hazing being committed upon them).

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**SPECIFIC EXAMPLES THAT ARE CLEARLY PROHIBITED:** "Tacking on" promotions or warfare pins; initiations that have not been approved and are unsupervised by the chain of command; handcuffing members to fixed or movable objects; taping or tying member's arms or legs; forced/non-consensual cutting or shaving of hair; forced or non-consensual removal of clothing; "red bellies"; placing or pouring a liquid substance or foreign substance (i.e. grease or shoe polish) on a person or their property; requiring a person to consume substances or food not normally prepared or suitable for consumption; sabotaging personal property of another to cause even minor injury or damage; any horseplay or minor assault upon the person of another; or any other act that could even remotely subject a person to injury, ridicule, or degradation.

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**HAZING DOES NOT INCLUDE:** Command-authorized or operational activities; the requisite training to prepare for such missions or operations; administrative corrective measures; extra military instruction; athletics events, command-authorized physical

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## Legal Assistance

**SERVICES:** Although the availability of types of services may vary from office to office, services provided generally include assistance with *divorce, child and spousal support, adoptions, custody, estate planning, landlord/tenant disputes, contracts, consumer fraud, identity theft, and immigration issues and the preparation of legal documents such as wills, living wills and powers of attorney*. The assistance provided generally does not include in-court representation although some offices are permitted to prepare court documents.

**LA PROVIDERS:** Eligible recipients may seek legal assistance at any LA office, regardless of the branch of service. Navy and Marine Corps legal offices provide assistance to Soldiers, Airmen, and Coast Guardsmen, and Army, Air Force, and Coast Guard legal offices should similarly provide services to Sailors and Marines and their dependents. A helpful tool for locating the LA provider nearest you can be found at <https://afis.jag.af.mil/public/distance>.

**CONFLICTS:** Occasionally, a LA office will be prohibited from providing services to an otherwise eligible person due to an ethical conflict of interest. This usually arises when an attorney in the legal office has already provided assistance to the opposing party or to a party that previously listed the person seeking services as an opposing party. Members conflicted from receiving assistance at the office will normally be referred to an alternate service provider if one is reasonably available. Due to client confidentiality, the LA office is prohibited from telling the conflicted client why he or she cannot be seen.

**PREVENTATIVE LAW:** Most LA offices have a preventative law program through which attorneys and other legal professionals provide informational briefings on a variety of topics including deployment readiness, consumer law, identity theft, automobile purchases, wills and powers of attorney, and family support. Contact your local NLSO or Marine Law Center for more information or to schedule a briefing.

**PREDEPLOYMENT/PREMOBILIZATION SERVICES:** The main focus of the LA Program is Fleet readiness. LA offices have been charged with maintaining legal readiness programs designed to ensure legal awareness and mission readiness. Such programs often include command will visits and predeployment legal readiness check-ups. See *PREDEPLOYMENT LEGAL READINESS*.











































Interactions with Civilians

**NAVAL VESSELS:** Strict control of vessel-generated waste discharges is required. OOD's and Department Heads should be familiar with Chapter 19 of reference (b) and the rules for what may be placed over the side.

**CONTACT WITH REGULATORS:** Report any and all contact with federal or state environmental regulators to the REC staff. This is particularly important with respect to requests to access ships. If you receive any "Notice of Violation/Non-Compliance," process in accordance with Appendix B to reference (b), or Appendix D to reference (c).

Points of Contact:

Marines

Eastern Area Counsel Office:  
(910) 451-9517

Western Area Counsel Office:  
(760) 725-5610

Navy

COMNAVREG MIDLANT  
(757) 445-9984  
DSN 564-9984

COMNAVREG SOUTHEAST  
(904) 542-5216  
DSN 942-5216

COMNAVREG SOUTHWEST  
(619) 532-1418  
DSN 522-1418

COMNAVREG NORTHEAST  
(860) 694 3976  
DSN 694-3976

**Report any and all spills of oil or other hazardous substances to the National Response Center at 1-800-424-8802, to your ISIC and to your REC. Failure to report may lead to personal liability.**









**LAW ENFORCEMENT – SUPPORT OF CIVILIAN POLICE AGENCIES**

- REFERENCES:**
- (a) 18 U.S.C. 1385
  - (b) SECNAVINST 5820.7 (series)
  - (c) JAGMAN, Chapter VI

**REPORTING REQUIREMENT:** If DON assets are requested, permission must come from SECNAV or SECNAV designee. If approved, cost recovery for DON is required.

**POSSE COMITATUS ACT:** Willful use of Army, Navy or Air Force to execute civilian laws, without authorization from Constitution or Congress is a criminal offense.

- **DOD/DON POLICY:** Act is adopted as applicable to USN and USMC.

- **EXAMPLES OF PROHIBITED ACTIVITIES:**

- Search and seizure.
- Arrest (stop and frisk).
- Surveillance; pursuit; undercover operations.

- **EXAMPLES OF PERMITTED ACTIVITIES:**

- Use of equipment/facilities with appropriate approval.
- When primary purpose is to enforce UCMJ; good order and discipline or protection of classified equipment/info.
- Suppression of insurrection/domestic violence.
- Protection of President; Vice President; dignitaries.
- Maintenance of loaned equipment.
- Training and expert advice on operation of equipment.
- Provide support necessary during chemical/biological emergencies.

- **APPLICATION:** Posse Comitatus only applies to active duty in a duty status or when acting in an official capacity.

**CONFINEMENT OF MILITARY MEMBER FOR DELIVERY TO CIVILIAN AUTHORITIES:** Service member may be held in confinement if necessary under circumstances but only for a reasonable period to facilitate delivery to the civilians. Civilians **MUST** have a warrant or reasonable belief that the offense was committed by a member.

**ARREST WARRANTS FOR ACTIVE DUTY MEMBERS:** See reference (c) for detailed guidance.





















**Section IX: JAGMAN INVESTIGATIONS**

**JAGMAN INVESTIGATIONS**

- REFERENCES:**
- (a) JAGMAN, Chapter II
  - (b) MILPERSMAN 1770-010
  - (c) MCO P5800.16
  - (d) NAVADMIN 065/03
  - (e) MARADMIN 294/02
  - (f) MARADMIN 135/03

**TYPES OF INVESTIGATIONS:**

- Courts of Inquiry (COI).
- Boards of Inquiry (BOI).
- Command Investigations (CI).
- Litigation-Report Investigations (LR).

**PRELIMINARY INQUIRY (PI):** The JAGMAN now provides CA's the option to conduct a 3-day PI to determine whether further investigation is required. Based upon the result of the PI, the CA may decide to take no action or to convene some form of JAGMAN Investigation. Results of PI's may need to be reported to ISIC through normal reporting methods.

**COURT OF INQUIRY (COI):** The most formal of all JAGMANs. Used for the most serious cases, "major incidents," involving multiple deaths, significant national or international press interest, significant environmental damage, etc. (see reference (a), appendix A-2-a paragraph 9).

- Must be convened by a GCMCA.
- 3 or more commissioned officers on the panel.
- Testimony taken under oath.
- Civilian witnesses can be subpoenaed.
- Parties must be named in the investigation.

**BOARD OF INQUIRY (BOI):** Less formal than a COI, but also used for "major incidents."

- Must be convened by a GCMCA.
- 1 or more commissioned officers as voting member(s).
- Testimony under oath.
- Limited subpoena power over civilians.
- Parties may be named in the investigation.



JAGMAN Investigations

**RETENTION:**

- Command Investigations: retain copy for 2 years.
- LRs: Call OJAG Code 15 (DSN 325-4600 or (202) 685-4600) before destroying.

**FOIA RELEASE AUTHORITIES:**

- Command Investigations: GCMCA (Flag) is the final reviewer.
- LRs: OJAG.

**LOD/MISCONDUCT DETERMINATIONS:**

- A line of duty determination is required whenever an active duty service member of the naval service dies, in order to make decisions concerning eligibility and annuity calculations for the Survivor Benefit Program, disability retirement pay, and severance pay. See references (a) and (f).
- Each injury or disease requiring line of duty/misconduct determinations must be the subject of a preliminary inquiry. If the command completing the preliminary inquiry is not a GCMCA, the command will report the circumstances surrounding the injury and results of the preliminary inquiry to its GCMCA using the Personnel Casualty Report system.
- An injury, disease, or death suffered by a member of the naval service is presumed to have been incurred in the line of duty and not to be the result of misconduct. Clear and convincing evidence is required to overcome this presumption.
- A finding or determination that an injury was incurred as a result of the member's own misconduct must be accompanied by a finding or determination that the member's injury was incurred "not in line of duty."
- A member may not be held responsible for particular actions and their foreseeable consequences if, as the result of mental defect, disease, or derangement, the member was unable to comprehend the nature of such acts or to control his or her actions.
- In order for intoxication alone to be the basis for a misconduct determination, clear and convincing evidence must show that the member was intoxicated sufficiently to



## JAGMAN Investigations

impair the rational and full exercise of his or her mental or physical faculties at the time of the injury and that the impairment was the proximate cause of the injury.

### **DOCUMENTING LOD/MISCONDUCT:**

- Health/medical record entries: Where CO and medical agree injury was “in the LOD, not due to misconduct.”
- Command Investigations: Where possibility that determination will be “not in the LOD” or due to misconduct.
- “Limited Investigation”: Authorized where member’s death occurs in CONUS, off-base, while on liberty, and there is no discernable nexus between circumstances of death and the naval service.
- JAGMAN Investigations: Required in all cases not meeting above test.
- See CACO: Pg 52

See *DEATH INVESTIGATIONS*.





**REPORTING REQUIREMENTS FOR LOSS OR COMPROMISE OF CLASSIFIED MATERIAL**

- REFERENCES:**
- (a) SECNAVINST 5510.36 (Chapter 12)
  - (b) JAGMAN Chapter 2
  - (c) JAGMAN Section 0126
  - (d) NAVADMIN 398/02

**POLICY:** The loss or compromise of classified information presents a threat to the national security. Reports of loss or compromise ensure that such incidents are properly investigated and the necessary actions are taken to negate or minimize the adverse effects of the loss or compromise and to preclude recurrence. A loss of classified information occurs when it cannot be physically located or accounted for. A compromise is the unauthorized disclosure of classified information to a person(s) who does not have a valid clearance, authorized access or a need-to-know. A possible compromise occurs when classified information is not properly controlled. (Ref (a), §12-1)

**REPORTING REQUIREMENTS:** Per reference (a), an individual who becomes aware of a loss or compromise must notify their commanding officer or security manager. The commanding officer must immediately notify local NCIS office and initiate a Preliminary Inquiry (PI) whether or not NCIS initiates an investigation (unless NCIS requests that no PI be conducted.) The JAGMAN and CNO directive establish additional reporting requirements. The format for appointing orders and PI/JAGMAN should comply with reference (a), Exhibits 12A-D.

**Preliminary Inquiry:**

- CO appoints command official (not security manager) to conduct PI. (Ref (a), §12-4.1)
- PI shall be initiated and completed within 72 hours. (§12-4.2)
- PI message report (or letter) to ISIC, CNO(N09N2), Originator and OCA of information, local NCIS office, National Security Case Disposition Authority (NSCDA), OJAG (Code 17), and others listed in § 12-8. (§12-4.2)
- PI shall completely and accurately identify the information lost or compromised. (§12-5)
- If PI determines no loss or compromise or “possibility of compromise is remote” message report not required. (§12-7.3)
- Results of PI may indicate more detailed investigation required. (§12-9.1)

**JAGMAN Investigation:**

- JAGMAN may be used to recommend any corrective or disciplinary action. (§12-9.2)
- CO appoints command official (not security manager) to conduct JAGMAN. (§12-10.1)
- Follow reference (b) guidelines; ensure appropriate classification of report and enclosures. (§12-12)
- Forward JAGMAN to CNO (N09N2) via administrative chain of command; info copies to NCIS, OCA and originator. (§12-13)

**National Security Case Reporting:**

- Results of PI or NCIS investigation indicates case may meet national security case criteria. Refs (c) and (d).
- A national security case is one which, to any serious degree, involves the compromise of a military or defense advantage over any foreign nation or terrorist group; involves willful compromise of classified information; affects our capability to resist hostile or destructive action; or involves an act of terrorism for more detailed investigation required. (JAGMAN §0126a)
- JAGMAN designates certain senior line commanders as National Security Case Disposition Authorities (NSCDA). (§0126f)
- Report case within 72 hour PI period to OJAG and cognizant NSCDA. (§0126e)
- If designated as a national security case NSCDA must make periodic message reports (every 15 days) to CNO until resolution or determined to be not a national security case. Ref (d), para 5.

**Judge Advocate General Reporting:**

- Report all cases to OJAG (Code 17) that involve classified information, whether or not designated a national security case (§0126h):
  - When criminal prosecution contemplated;
  - Whenever a major development in the case or investigation occurs; or
  - At least every 30 days.

**ISIC Major Case/High Visibility Case Reporting Requirements:**

- Some ISICs require periodic reporting on certain types of cases considered “major” or “high visibility.”











## HANDLING SEXUAL ASSAULT ALLEGATIONS IN THE USMC

- REFERENCES:**
- (a) DoD Directive 6495.1
  - (b) MCO 1752.5
  - (c) SecNavInst 1752.4

**GENERAL:**

- Sexual assault is a criminal act and is not tolerated. The references provide specific guidance and responsibilities for sexual assault prevention and response.
- Reference (a) established a DoD-wide definition for sexual assault for training purposes. For criminal processing purposes, the term “sexual assault” includes rape, forcible sodomy, assault with the intent to commit rape or sodomy, indecent assault, and any attempt to commit such offenses.
- Commanders must report all suspected, actual or alleged sexual assaults to the Provost Marshal’s Office (PMO). PMO will notify the Naval Criminal Investigative Service for investigation. Under DoD policy, commanders do not have the ability to initiate command investigations into suspected, actual, or alleged sexual assaults.

**COMMANDER’S RESPONSIBILITY:** Commander’s must have a thorough knowledge of reference (b) to fully understand the scope of their responsibilities, and those of the Marines under their command, in preventing or responding to sexual assault allegations. Responsibility highlights include:

- Leadership is the key to sexual assault prevention and response;
- The commander’s role in prevention is to establish a climate that confronts the beliefs and values that cause and reinforce sexual assault, to establish clear standards for personal behavior, and hold offenders accountable;
- As leaders, commanders must be keenly aware of and sensitive to the climate of their units;
- Commanders must continuously educate their Marines on how to prevent incidents of sexual assault, while also

## Military Justice

encouraging victims and witnesses to report these incidents when they occur.

- Commanders must take all necessary and appropriate steps to limit or avoid re-victimization of victims, and
- General Courts-Martial Convening Authorities, installation commanders, and MAGTF commanders must appoint a Sexual Assault Response Coordinator (SARC). The SARC is the central point of contact for sexual assault awareness, prevention and response training; and ensures appropriate care and services are provided from initial report to disposition of an allegation.



## Military Justice

and emotional) surrounding such assaults require all personnel involved in the case to give additional consideration to the sensitive treatment of such victims. Avoiding re-victimization of the victim is crucial to the well being of those individuals. Additionally, reference (c) expressly prohibits releasing the name of any sexual assault victim to the media without the consent of the victim.

**VICTIM ADVOCATES:** The Marine Corps has both civilian victim advocates (VA's) and uniformed victim advocates (UVA's). Victim advocacy is provided in both unrestricted and restricted cases, whether in garrison or deployed. VA's are available at every installation through the Marine Corps Family Services activity, formerly the Family Support Center. Victim advocates possess specialized training in assisting victims of sexual assault. Every deployable battalion and squadron-level, or equivalent, command, and Marine Corps school activities, are required to have 2 UVAs. Commanders should be receptive to recommendations made by VA's or UVA's on behalf of victims.

**Commander's Checklist for Responding to Allegations of Sexual Assault.** References (a) and (b) provide a useful commander's protocol for responding to sexual assaults. The checklist provides information for appropriate actions toward the victim, offender, and command.

















**COURTS-MARTIAL: TYPES & CONVENING**

- REFERENCES:**
- (a) Manual for Courts-Martial, RCM 501-504, 1003, 1107, 1301-1306
  - (b) UCMJ Arts 16, 22-25
  - (c) JAGMAN Chapter I

**TYPES OF COURT-MARTIAL:**

**SUMMARY COURT-MARTIAL (SCM):**

- Commanding Officers/OICs may convene. Cannot try officers.
- All enlisted (sea and shore) have absolute right to refuse.
- CA appoints one officer, 0-3 or above, as SCM Officer (MJ, TC, DC all rolled into one).
- No right to military counsel. Right to civilian counsel at own expense if it will not unreasonably delay the proceedings.
- Punishment is limited. See *APPENDIX C*.
- CA takes action on findings & punishment after 7 days.

**SPECIAL COURT-MARTIAL (SPCM):**

- Commanding Officers may convene.
- Full criminal trial for officer and enlisted. MJ, at least 3 Members, TC, DC (DC may include detailed counsel, IMC, and/or civilian counsel).
- See *APPENDIX C* for punishments.
- CA approves any pre-trial agreement.
- CA takes action on findings & sentence after clemency period has expired.

**GENERAL COURT-MARTIAL (GCM):**

- Article 32 investigation required. Any Convening Authority may convene an Art. 32.
- Only flag officer (and a very few specially designated COs) may convene. (See JAGMAN 0120).
- MJ, at least 5 members, TC, DC (DC may include detailed counsel, IMC, and/or civilian counsel).
- Most serious type of court with authority to issue maximum punishments listed for each offense.
- General Court-Martial Convening Authority approves pretrial agreement.
- General Court-Martial Convening Authority takes action on findings and sentence after clemency period has expired.

**MECHANICS OF CONVENING COURTS:** Court created by Convening Order. Convening Order must be created prior to CA signing the charge sheet referring the charges to court-martial.

- Contents of Convening Order
  - Date
  - Convening Order number
  - Authority to Convene (on letterhead)









**COURTS-MARTIAL: PRETRIAL RESTRAINT (PTR)**

- REFERENCES:**
- (a) Manual for Courts-Martial, RCM 304, 305
  - (b) UCMJ Arts 10, 13
  - (c) JAGMAN 0127

**4 TYPES OF PRE-TRIAL RESTRAINTS (PTR) (FROM LEAST SEVERE TO MOST SEVERE):**

- Conditions on liberty (e.g. orders to report periodically to specified officials, orders not to go to certain places or associate with certain people such as the victim)
- Restriction
- Arrest
- Pretrial Confinement (PTC)

**AUTHORITY TO ORDER PTR:**

- WHO:
  - Only the CO may order **PTR** of an officer.
  - Any commissioned officer may order **PTR** of an enlisted person. CO may delegate to warrant, petty, and noncommissioned officers the authority to order pretrial restraint of CO's own enlisted persons.
- WHEN:
  - PTR is appropriate when there is a reasonable belief that
    - A court-martial level offense has been committed;
    - The person to be restrained committed it; and
    - The restraint ordered is required by the circumstances.
  - Additionally, pre-trial confinement (PTC), requires probable cause to believe:
    - The prisoner will not appear at trial; or
    - The prisoner will engage in future serious misconduct; and
    - Less severe forms of restraint are deemed inadequate.
  - PTR decisions must be made on a case-by-case basis. The least severe form of PTR that is necessary under the circumstances should be used. PTR may not be used for offenses that will be handled at NJP. PTR is appropriate only when the command is contemplating a court-martial. PTC is reserved for offenses going to a SPCM or GCM.
- **PUNISHMENT BEFORE TRIAL IS PROHIBITED:** PTR may only be used to ensure presence at trial and/or to prevent future serious misconduct.







**COURTS-MARTIAL: POST- TRIAL REVIEW**

**REFERENCES:** (a) RCM 1101, 1103, 1104, 1105, 1106,  
1107, 1113  
(b) UCMJ, Arts 57, 58, 58a, 58b, 60  
(c) JAGMAN 0151, 0152

**CA ACTION:** Review of the court-martial by the Convening Authority after the trial. A crucial step in the court-martial process that is often neglected and causes serious consequences.

**EFFECTIVE DATE OF ADJUDGED PUNISHMENTS:** Most punishments do not take effect until the CA takes his/her action. Exceptions are confinement which starts immediately and forfeiture of pay and reduction in pay grade which start 14 days after trial. [See *reference* (c)]. Other punishments (e.g. restriction, hard labor without confinement) will not go into effect until CA acts. Dismissal, DD and BCD will not take effect until appellate review is complete.

**AUTOMATIC PUNISHMENTS:** In addition to adjudged punishments, there are 2 types of automatic, statutory punishments which go into effect for certain types of cases:

- **AUTOMATIC REDUCTION:** Where an enlisted member's court-martial sentence as approved by the CA includes (1) a discharge or (2) more than 90 days confinement, the member will automatically be reduced to the paygrade of E-1 at CA's Action.
- **CA's OPTIONS:** The CA can suspend, remit (cancel), modify (reduce to a lower paygrade but not all the way back to E-1), or allow this automatic reduction to occur.
- **AUTOMATIC FORFEITURE:** Where any member's court-martial sentence includes (1) confinement for more than 6 months or death or (2) a discharge plus any amount of confinement, the member will automatically forfeit 2/3 pay (in the case of a SPCM) or all pay and allowances (in the case of a GCM) starting at the earlier of CA's Action or 14 days after the sentence is adjudged. The automatic forfeiture will be taken throughout the period of confinement and parole.
- **CA's OPTIONS:** The CA can defer automatic forfeitures until CA's Action. At Action, the CA can approve or waive for a maximum of 6 months in favor of the accused's dependents.

**WHEN CA MAY TAKE ACTION:** Before the CA's Action, the record of trial must be prepared by the TSO, authenticated by the MJ, and served on the accused and his/her DC. For all GCMs that result in a finding of guilty and any cases involving a punitive discharge, a Staff Judge Advocate or Legal Officer Review must be prepared by the command and served on the accused and his or her defense counsel. Finally, the accused must be given the opportunity to submit matters for the CA's consideration.





conviction, sentencing and/or final resolution. See reference (a), (b), (c), and (g).

**POTENTIAL INCIDENT REPORTING REQUIREMENTS:**

- OPREP-3 for major incidents. Unit SITREPS for minor incidents.
- Major criminal offenses to NCIS. See *NCIS INCIDENT REPORTING*.
- Violent crime message. See *VIOLENT CRIME REPORTING*.
- Incidents involving Sexual Assaults immediately notify your SAVI representative, NCIS and your SJA.
- Incidents involving Sexual Harassment. See *SEXUAL HARASSMENT*.
- Incidents involving officers IAW with TYCOM/Second Echelon requirements. See *OFFICER MISCONDUCT*.

**ADDITIONAL REPORTING REQUIREMENT FOR SEXUAL ASSAULT INCIDENTS (SAVI):** In addition to requirements listed above, commands must report to Echelon II Commanders within 10 days of receiving a report of incident and submit follow-up reports monthly until resolution. See references (d) and (f).

- Sexual assault includes rape, forcible sodomy, assault with intent to commit rape or sodomy, and indecent assault.
- Must report assaults occurring in areas of Navy control regardless of victims or perpetrator's duty status, military affiliation, or nationality.
- Must report incidents involving victims who are family members and victims and alleged perpetrators who are active duty naval service members or another service assigned to a naval command regardless of location of incident.
- Incidents involving sexual assault victims who are under age 18 or married to the perpetrator should be reported through the family advocacy program. See *DOMESTIC VIOLENCE/FAMILY ADVOCACY INCIDENTS*.

**USMC: ADDITIONAL REQUIREMENTS FOR RESPONDING TO SEXUAL ASSAULT INCIDENTS:** Reference (g) details a commander's responsibilities. Generally, commanders must ensure sexual assault victims are treated fairly, with sensitivity, that information related to the victim is handled in a confidential manner, that the victim has access to necessary services, and that the victim is provided monthly updates on the status of their case. Consult with your SJA and victim advocate.

**SUPPORT AND PUBLICIZE THE SEXUAL ASSAULT VICTIM INTERVENTION (SAVI) PROGRAM:** Establish an atmosphere of zero tolerance of sexual assault and rape. See reference (f).

**TRANSITIONAL COMPENSATION.** Family members who were abused by a servicemember subsequently separated for that abuse, either by court-martial or administrative separation, are entitled to transitional compensation. See references (h) and (i). Transitional compensation is not based on the financial needs of the family. The program provides monthly payments of











**Section XI: NONJUDICIAL PUNISHMENT**

**ADMINISTRATIVE & DISCIPLINARY OPTIONS**

- REFERENCES:**
- (a) RCM 306
  - (b) SECNAVINST 1910; 1920.6; 5510.35
  - (c) JAGMAN 0102-0105
  - (d) OPNAVINST 3120.32; 5510.1
  - (e) BUPERSINST 1430.16; 1610.10
  - (f) MILPERSMAN 1611-020; 1616-010; 1910
  - (g) MCO P1610.7 (series)

**APPROPRIATE ACTION IN EVERY CASE:** “The disposition decision is one of the most important and difficult decisions facing a commander.” The discussion to RCM 306 lists 10 factors that the commander should consider (e.g., character of the accused’s military service; nature of the incident; victim and witness availability, etc.). Prompt action is always essential.

**NO ACTION OR DISMISSAL:** Pertinent facts and decisions should be appropriately documented and preserved for future reference.

**ADMINISTRATIVE ACTION:** May be taken in addition to or instead of disciplinary action as circumstances warrant.

- Informal resolution of minor sexual harassment incidents or very minor misconduct.
- Nonpunitive measures - leadership tool to correct unacceptable behavior. JAGMAN 0102.
  - Nonpunitive Censure. JAGMAN 0105
  - Extra Military Instruction. JAGMAN 0103; OPNAVINST 3120.32
  - Denial of Privileges. JAGMAN 0104
- Letter of Instruction (LOI). MILPERSMAN 1611-020/1616-010
- FITREP and EVALS. BUPERSINST 1610.10; MCO P1610.7
- Security clearance/Personal Reliability Program (PRP) adjustment or withdrawal. OPNAVINST 5510.1; SECNAVINST 5510.35 (series)
- Withhold or withdraw advancement/promotion recommendation. BUPERSINST 1430.16 (series)





Non-judicial Punishment

**ADMINISTRATIVE WITHHOLDING OF PRIVILEGES (JAGMAN 0104).** Those who have the power to grant a privilege also have the power to revoke that privilege. Only privileges, and not rights, may be withheld.

- Privilege: A benefit for the member's enjoyment (e.g., special liberty, driving on base, civilian clothing, exchange of duty, use of base theater/club.)
- Right: Part of compensation or required for the performance of duties (e.g., medical care, dental care, quarters, subsistence, pay, normal liberty).

**LAWFUL WAYS TO DENY NORMAL LIBERTY:**

- EMI
- Liberty Risk
- Extension of working hours for mission requirements
- Limited health/safety reasons (i.e., drunk watch, immunization, and family advocacy 72-hour cooling-off period)
- Punishment awarded at NJP or courts-martial
- Pretrial restraint for courts-martial

**“VOLUNTARY RESTRAINT” (HACQ):** “House Arrest, Confinement to Quarters”, or HACQ, is not authorized.

**REMEDIES FOR ILLEGAL NONPUNITIVE MEASURES:**

- Request mast.
- Article 138 (UCMJ) complaint against CO.
- Article 1150 (NAVREGS) complaint against superior.
- Congressional inquiry/Hotline complaint.



Non-judicial Punishment

**NJP JURISDICTION**

- REFERENCES:**
- (a) UCMJ, Article 15
  - (b) MCM, Part V
  - (c) JAGMAN 0106, 0107, 0108

**CO's AUTHORITY NON-DELEGABLE:** Authority to impose NJP is normally **not** delegable (exception for Flag Officers who may designate a principal assistant (JAGMAN 0106)). CO has authority over all Navy/Marine members of his/her command.

Jurisdiction determined by:

- Member of command at the time NJP is imposed, **not** at the time of the offense.
- *TAD Personnel:* Either PCS or TAD CO can impose NJP but not both.
- *Embarked units:* Unit commanders defer to the CO of the ship, except, generally unit commander retains NJP authority over units embarked for transportation only.
- *Multi-service command:* Navy/Marine personnel are subject to NJP from multi-service commander.

**OFFENSES PUNISHABLE:** CO has broad discretion to decide what offenses should be handled at NJP.

- **GENERAL GUIDANCE:** NJP is for "minor" offenses. An offense is "minor" if a dishonorable discharge (DD) or over one-year's confinement is **not** authorized.
- **"DOUBLE PUNISHMENT":** Punishment of a minor offense at NJP will bar a subsequent court-martial for the same offense. Punishment of a major offense at NJP will not bar a subsequent court-martial for the same offense, but the accused will receive credit for the NJP against any ultimate court-martial sentence. The military judge (MJ) will decide if the offense is major or minor.



















Administrative Separations

**NOTIFICATION vs. ADMINISTRATIVE BOARD PROCEDURES**

- Notification: all Convenience of the Government cases, and for misconduct cases (except mandatory processing bases listed below) where convening authority feels General or Honorable discharge is warranted and individual being processed (respondent) is not entitled to a board.
- Administrative Board: all homosexual conduct cases, mandatory processing bases, and other misconduct cases where CA feels OTH is warranted.
- Right to Board: Member is entitled to an admin board when OTH is authorized and sought, when member has at least 6 years active and/or Reserve service, **or** when processing is mandatory.

**MANDATORY PROCESSING INCLUDES:**

- Drug abuse, offenses involving potential death or serious bodily injury, sexual perversion, aggravated sexual harassment, homosexual conduct, supremacist or extremist conduct. Mandatory processing is required for second level III or above substantiated CRC cases of domestic violence.

**LEGAL REVIEW**

- In cases where an OTH is recommended, or when a letter of deficiency is submitted, the record must be reviewed by a Judge Advocate before the SA can act.

**CONDITIONAL WAIVERS**

- A respondent entitled to an administrative board may request a conditional waiver of his right to a board, contingent upon receiving a General or Honorable discharge.
- Approved by GCMCA **only** if favorably endorsed by CA.

**ENDORISING ADMIN BOARD CASES:** If admin board recommends retention, CO may still recommend discharge to SA. As to characterization, CO can recommend a more favorable discharge than the admin board recommended, but servicemembers may not receive a discharge worse than what is recommended by the Board.

**USN PAGE 13/USMC PAGE 11 IS EXTREMELY CRITICAL DOCUMENT:** May be a prerequisite to administrative separation processing. Clear guidance on who may issue a Page 13/11

Administrative Separations

should be promulgated (typically, delegated to Dept Heads and/or Legal Officer).

**USMC:** In cases involving unsatisfactory performance, pattern of misconduct, minor disciplinary infractions, or other bases requiring counseling under paragraph 6105, separation processing may not be initiated until the Marine is counseled concerning deficiencies, and afforded a reasonable opportunity to overcome those deficiencies as reflected in appropriated counseling and personnel records. No certain amount of time can be used to define "reasonable opportunity." This must be determined by the commanding officer on a case-by-case basis. The commanding officer must sign adverse page 11 entries. (See MCO P1070.12 IRAM concerning appropriate entries).

**DEPLOYING UNITS:** Prior to deployment pending ADSEP cases may be transferred to shore commands with ISIC approval. Fleet legal manuals provide the format for requesting JAG services at sea.

**OVERSEAS ADSEPS:** Procedures should be in place to "escort" members to CONUS for discharge. Requires coordination with major overseas transient stations to ensure members are in appropriate liberty risk category and under appropriate supervision while in transit.

**ADMIN LEAVE:** Separation leave shall not be granted for members who are being administratively discharged.

**USMC:** Members awaiting completion of administrative processing for separation for cause may, when in the best interests of the Marine Corps, be granted leave upon submission of a written request to the officer exercising general court-martial convening authority. (See MCO P1050.3H, par 2026.2 for complete policy)

**FAMILY ADVOCACY CASES:** Request the local Trial Service Office (TSO) provide a recorder for admin boards.

**AVOID UNLAWFUL COMMAND INFLUENCE:** See *COURTS-MARTIAL BASICS*.

See also *PREGNANCY; HIV ISSUES; HOMOSEXUAL CONDUCT; FREEDOM OF EXPRESSION;* and *DOMESTIC VIOLENCE/FAMILY ADVOCACY INCIDENTS*.



Administrative Separations

- The Marine has engaged in, attempted to engage in, or solicited another to engage in a homosexual act or acts.
- The Marine has made a statement that he or she is a homosexual or bisexual, or words to that effect.
- The Marine has married or attempted to marry a person known to be or the same sex.

**INVESTIGATIONS INTO HOMOSEXUAL CONDUCT:** Only a commander may initiate fact-finding inquiries involving homosexual conduct and only if he or she has credible information that a basis for discharge exists. Per reference (b), a commander, or the trial counsel or SJA that supports that commander, must consult with the SJA for the cognizant general court-martial convening authority (GCMCA) before an investigation is commenced.

- For enlisted Marines with less than 18 years of service, the officer exercising GCMCA over the Marine is the separation authority. For enlisted active duty Marines with 18 years or more of service, CMC (DC M&RA) is the separation authority. For enlisted Marines in the USMCR with 18 years or more of service, the separation authority is the Secretary of the Navy.

**DRUG ABUSE:** Per paragraph 6210.5 of reference (a), separation *processing* is mandatory for the actual or attempted illegal, wrongful, or improper use, possession, sale, transfer, distribution or introduction on a military installation of any controlled substance. Separation, however, is not mandatory. Despite a finding substantiating involvement with illegal drugs, a separation board may vote to retain an enlisted Marine. Even if the board votes to separate the Marine, the Commanding General may nevertheless elect to retain the Marine by disapproving or suspending the separation.

**PARTICIPATION IN SUPREMACIST OR EXTREMIST ORGANIZATIONS OR ACTIVITIES:** Per paragraph 6210.9 of reference (a), processing for separation is mandatory following the first incident of misconduct resulting from the member's participation in extremist or supremacist activities, which, in the independent judgment of an administrative separation board convening authority, is more likely than not to undermine unit cohesion or be detrimental to the good order, discipline, or mission development accomplish of the command. The misconduct must relate to:





Administrative Separations

**ADMINISTRATIVE SEPARATION BOARDS**

- REFERENCES:**
- (a) MILPERSMAN, section 1910-500
  - (b) MCO P1900.16 (series)  
MARCORSEPMAN, Chapter 6

**WITNESS REQUESTS:** Must be timely. No subpoena power for civilian witnesses. CO may expend funds if live testimony is both necessary and reasonably available based on operational commitments or necessity. CO should consider such things as cost, delay, and interference with mission in deciding whether to expend funds.

**CONTINUANCE REQUESTS:** Respondent should be given reasonable time in order to prepare for admin board.

- Senior member (Navy) rules on requests for continuances.
- Watch delay tactics with respect to upcoming EAOS.
- BUPERS Guidelines – for admin board case, members should be separated within 50 days after notification.
- If respondent goes UA while pending the board, may proceed in absentia.

**CHALLENGES FOR CAUSE:** May be made where board member cannot make a fair and impartial decision.

- Navy: CO rules on challenges.
- USMC: the legal advisor shall rule finally on all matters of procedure, evidence and challenges, except challenges to the legal advisor. The convening authority shall rule finally on all challenges for cause of legal advisors, when appointed, and of board members when a legal advisor has not been appointed. (Ref (b), par 6315.4 and 6316.7)

**ISSUES FOR THE ADMIN BOARD:**

- Is the basis for separation supported by a preponderance of evidence?
- If the basis is supported, should respondent be separated or retained?
- If separated, what should the characterization of discharge be (Honorable, General (Under Honorable Conditions), or Other Than Honorable (OTH))?

**ADMIN BOARD EVIDENCE:**

- Pre-service/prior enlistment adverse matters – may **never** be considered on the issue of characterization. May only be considered on the issue of retention or separation if the evidence is not remote or isolated.













Administrative Separations

either an honorable or general under honorable conditions characterization of service.

- Non-probationary: Commissioned officers and Reserve warrant officers with more than five years of service as an officer, and regular warrant officers with more than three years of service as an officer are non-probationary. As such, they may only be involuntarily separated with a recommendation of a board of inquiry.

**OTHER RESOURCES:** For additional information on officer misconduct cases see the SJA to CMC website:  
<http://sja.hqmc.mil/jam/adverseadministrativeactions/adverseadminactions.htm>



**USMC OFFICER PROMOTION DELAY AND WITHHOLDS**

**REFERENCE:** (a) MCO P1400.31B  
(MARCORPROMMAN) VOL 1

**GENERAL:**

- The names of all officers selected or scheduled for promotion to the next higher grade are screened for adverse information from a variety of databases. Potential adverse information may result in an officer's name being "withheld" from a promotion selection list or, if his name is on an approved promotion list, his promotion may be "delayed."
- An officers name will always be withheld from a promotion list, or his promotion delayed, when there is a pending misconduct case. A decision on the officer's promotion will not be made until the Deputy Commandant for Manpower and Reserve Affairs (DC M&RA) closes the misconduct case.
- Promotions of officers with adverse information in their record, or with pending misconduct, will occur only after consideration of the officer's comments, if any, and recommendations of the chain of command.

**PROMOTION "WITHHOLD":** A promotion "withhold" occurs when potentially adverse information is found during the post-board screening process and prior to the Secretary of the Navy (SECNAV) approving the Promotion Board Report. When an officer's promotion is "withheld", SECNAV removes that officer's name from the scroll prior to forwarding to the Senate for confirmation.

- **Screen of Selection Board Report:** All promotion board reports are screened against the Marine Corps Officer Disciplinary Notebook (ODN) that is maintained by the Judge Advocate Division, Headquarters Marine Corps (CMC(JAM)), and also against HQMC Inspector General files. Additionally, for promotions to O-4 and above, promotion board reports are also screened against the Defense Clearance Investigations Index (DCII). CMC(JAM) reviews and consolidates all information and the Staff Judge Advocate to the Commandant (SJA to CMC) makes a promotion recommendation to CMC on those officers with potentially adverse information. This recommendation is based on the nature of the adverse information. The



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SJA to CMC's recommendation is then forwarded to the Adverse Material Advisory Board (AMAB)

- **Adverse Material Advisory Board:** The AMAB members consist of the SJA to CMC, Director, Personnel Management Division (Dir PMD), Deputy Commandant, Manpower and Reserve Affairs (DC M&RA), and the Assistant Commandant of the Marine Corps (ACMC). Each member of the AMAB will review the SJA to CMC promotion recommendation and will provide their recommendation prior to consideration of that case by CMC.
  
- **AMAB Recommendations:** When potentially adverse information is disclosed prior to SECNAV approving a selection board report, the AMAB may recommend one of the following: (1) that an officer's name be withheld from the promotion list and that the officer be given a chance to comment before a promotion decision is made; (2) that CMC report the information to SECNAV and recommend that the officer be promoted (support and report); or (3) that CMC classify the information as "not adverse." If CMC classifies the information as "not adverse," the officer's name will remain on the promotion board report and the information is not forwarded to SECNAV following review by CMC.

**PROMOTION "DELAY":** a "delay" occurs when potentially adverse information is found after the officer's name has been confirmed by the Senate, but before the officer's promotion.

- **HQMC-level Delay:** When potentially adverse material is identified, the SJA to CMC may recommend to Dir PMD that the officer's promotion be delayed. If approved, the affected officer's chief of staff will be notified of the delay.
  
- **Command Delay:** Commanding Officers may delay an officer's promotion by providing written notice to the officer outlining the grounds for the delay before the effective date of the appointment. Reference (a) provides guidance on initiating command delay. *Command delay is especially important when the misconduct that provides the basis for promotion delay happens close to the date of promotion.* In all command delay cases, commanders must notify Manpower Management Division, Promotions Section (MMPR) as soon as practicable.

**NOTICE AND COMMENT:** Once an officer's promotion is withheld or delayed, the officer will be provided an opportunity to

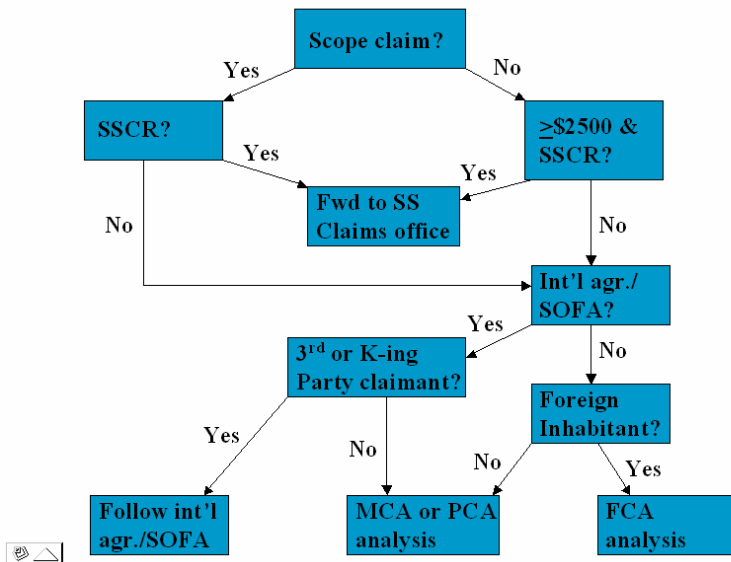
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submit matters, via the chain of command, for consideration by the promotion approval authority. The officer's command and commanding general must endorse the officer's promotion package. The chain of command recommendations are an important factor in further HQMC deliberation.

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**Claims in a Deployed Environment.** The prompt settlement of meritorious claims is important to friendly foreign relations, force protection, and mission accomplishment in a deployed environment. The payment for damages to property or person resulting from a deployment depends on statutes and regulations, the claimant's status, and the location and type of incident. DoD Directive 5515.8, Single-Service Assignment of Responsibility for Processing of Claims, assigns each Service exclusive geographical single source claim responsibility (SSCR) to resolve claims (e.g., Army for Iraq, Afghanistan and Djibouti, and Navy worldwide for non-scope of duty claims during port calls under \$2,500). During deployment, the most applicable types of claims in order of precedence are scope of duty claim, Status of Forces (SOFA) or other international agreement, Foreign Claims Act (FCA), Personal Claims Act (PCA), and Military Claims Act (MCA) (see flow chart below). Refer to JAGINST 5890.1, Administrative Processing and Consideration of Claims on Behalf of and Against the United States, and JAGINST 5800.7D, Manual of the Judge Advocate General (JAGMAN). The FCA "combat exemption" prohibits paying claims under the FCA that arise from combat, except for damage caused by malfunction of U.S. aircraft and its ordinance. Solatia, an expression of sympathy, is not a claim but a nominal payment of condolence to a victim or family in accordance with local custom (e.g., Japan, Korea, Thailand, and Iraq), as determined by the Service.



**Domestic Operational Law.** Conducting operations in the United States can raise unique issues related to Defense Support to Civil Authorities (DSCA), Posse Comitatus Act restrictions, and the

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requirement for Secretary of Defense approval for deployment orders to transfer assigned forces from one combatant command to another (e.g., USJFCOM to USNORTHCOM). For instance, cooperative efforts with local law enforcement, such as ride-along programs, may raise Posse Comitatus issues, and must be brought to the attention of the Command's SJA. In addition, Realistic Urban Training (RUT) in civilian urban settings must comply with the DoD Policy for Realistic Training Off Federal Facilities contained in Secretary of Defense Memorandum of 26 April 2000, posted on the Staff Judge Advocate to the Commandant of the Marine Corps, International and Operational Law Branch (hereinafter, SJA to CMC (JAO)) website (<http://sja.hqmc.usmc.mil/>). Refer also to DoD Directive 3025.1, Military Support to Civil Authorities, DoD Directive 3025.12, Military Assistance for Civil Disturbances, DoD Directive 3025.15, Military Assistance to Civil Authorities, DoD Directive 5525.5, Military Cooperation with Civilian Law Enforcement Officials, and SECNAVINST 5820.7B, Cooperation with Civilian Law Enforcement Officials.

### ***Fiscal Law in a Deployed Environment.***

a. The fundamental principle of fiscal law for commanders to remember is that appropriated funds (e.g., operation and maintenance (O&M), construction, procurement) must be used only for the purpose, time, and amount that was specified by Congress when it made the appropriation. Violations of purpose, time, or amount may constitute an Anti-Deficiency Act (ADA) (31 U.S.C. 1341), violation that is subject to disciplinary action, and can trigger required reporting to Congress (as detailed in DoD Financial Management Regulation, 7000.14-R, Vol. 14, Chs. 3, 4, and 5).

b. During a deployment, a common fiscal law issue is the authorized use of O&M (appropriations for day-to-day expenses). Units must use O&M, within its designated fiscal year, for all "necessary and incident" operational expenses, subject to statutory limitations. However, O&M cannot be used for every activity just because the activity supports the military mission. For example, during military operations, units may desire to procure additional weapons and ammunition, including non-lethal weapons, to assist in mission accomplishment. Weapons, weapon systems, and ammunition, however, are generally funded and procured with Procurement Marine Corps (PMC) funds, and cannot be purchased with O&M funds. Other issues, such as safety, legal, and arms control treaty reviews also must be addressed whenever weapons, weapon systems, and ammunition are going to be purchased. (See discussion under WEAPONS section, *infra*). Another area where O&M funds are sometimes used inappropriately is foreign assistance activities. "Security





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some other legal status. Refer to the Geneva Conventions; FM 27-10, The Law of Land Warfare; DoD Dir 2310.1E, The Department of Defense Detainee Program; [Note: Still pending.] DoD Dir 3115.09, DoD Intelligence Interrogations, Detainee Debriefings, and Tactical Questioning; and MCO 3461.1, Enemy Prisoners of War, Retained Personnel, Civilian Internees and Other Detainees.

**d. War Trophies.** War trophies generally can be divided into two broad categories, based on who is requesting to return them: 1) unit items (which include unit war trophies, unit historical artifacts or items, and unit training items) and, 2)

**Individual war souvenirs.** Approved unit items become the property of the U.S. government. Approved individual war souvenirs become the property of the individual. Generally, the importation of unit items requires SECDEF and Service Secretary approval pursuant to DoD Dir 4500.9R, Defense Transportation Regulations, Chapter 503. With respect to Operation Enduring Freedom (OEF) (Afghanistan), and Operation Iraqi Freedom, SECDEF delegated authority to approve importation of war trophies to CDRUSCENTCOM (SECDEF MSG dtg 210145Z FEB 04). The current USCENTCOM policy prohibits the importation of any unit item captured in the Iraqi Theater of Operations after 28 June 2004 (CDRUSCENTCOM MSG dtg 291917Z SEP 05). Requests to import unit items captured before 28 June 2004, must comply with the requirements set forth in this message. This same message contains guidance for requests to import unit items captured during OEF operations. This message does not apply to individual war souvenirs. The guidance regarding individual war souvenirs is contained in USCENTCOM CFC FRAGO 09-528, dtg 181630Z MAR 04. Individuals who want to retain any item, including enemy material, as an individual war souvenir are required to turn over that item to a receiving official, regardless of whether it is captured, found, abandoned, or otherwise acquired. A reviewing officer will review all requests to retain the item as an individual war souvenir.

**e. Child Soldiers.** MARADMIN 030/03, 17 Year Old Marines in Combat, sets forth Marine Corps policy that implements international law obligations under the Optional Protocol to the Convention on the Rights of the Child on the Involvement of Children in Armed Conflict (Child Soldier Protocol). The United States is required to take all feasible measures to ensure that members of the U.S. Armed Forces under the age of 18 do not take a direct part in hostilities. The commander's responsibility is to weigh the mission requirements against the practicability of diverting 17-year-old Marines from combat. Factors to consider may include, but are not limited to: the tactical situation; manpower needs of the unit; danger to the service member;



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impact on unit cohesion if the service member were to be removed from the unit; the reasonable ability of the unit to exclude the 17 year old Marine from taking direct part in hostilities; and any other relevant criterion. Taking all feasible measures to ensure Marines under 18 years of age do not take a direct part in hostilities should not unduly interfere with the commander's primary responsibility of mission accomplishment. Nothing in the MARADMIN or the Child Soldier Protocol shall be construed to limit the commander's inherent authority and obligation to use all necessary means available, and to take all appropriate actions in self-defense of the commander's unit and other U.S. forces in the vicinity. Regarding enemy child soldiers, age does NOT render them unlawful targets – they can be engaged in accordance with the rules of engagement and law of war.

**Operational Chain of Command.** Upon deployment, commanders must be cognizant of the operational chain of command. With few exceptions, deployed Marine units fall under the operational command of the Marine component of the combatant command in whose theater they are deployed. For example, Marine units in the U.S. Central Command (USCENTCOM) Area of Responsibility fall under Marine Forces Central Command (MARCENT). Most combatant commands have their own regulations, policies, and guidance on numerous issues, such as release authority on Freedom of Information Act (FOIA) requests, Law of War violation reporting and investigations, and media inquiries. In addition, requests for Supplemental Rules of Engagement must be routed through the operational chain of command to the appropriate approval authority. Guidance on a variety of issues is available in the combatant command's operation orders and websites. Combatant commands, their Marine components, Staff Judge Advocates, and websites are listed in Table IV-1, below.

Combatant Command	Marine Component	Cognizant SJA	Combatant Command Website Unclassified / Classified
<b>Regional Commands</b>			
CENTCOM	MARCENT	MARCENT SJA	<a href="http://www.centcom.mil">www.centcom.mil</a> / <a href="http://www.centcom.smil.mil">www.centcom.smil.mil</a>
EUCOM	MARFOREUR	MARFOREUR SJA	<a href="http://www.eucom.mil">www.eucom.mil</a> / <a href="http://www.eucom.smil.mil">www.eucom.smil.mil</a>
NORTHCOM	MARFORNORTH	MARFORRES SJA (dual-hatted)	<a href="http://www.northcom.mil">www.northcom.mil</a> / <a href="http://www.northcom.smil.mil">www.northcom.smil.mil</a>
PACOM	MARFORPAC	MARFORPAC SJA	<a href="http://www.pacom.mil">www.pacom.mil</a> / <a href="http://www.pacom.smil.mil">www.pacom.smil.mil</a>
SOUTHCOM	MARFORSOUTH	MARFORSOUTH SJA	<a href="http://www.southcom.mil">www.southcom.mil</a> / <a href="http://www.southcom.smil.mil">www.southcom.smil.mil</a>
<b>Functional Commands</b>			
JFCOM	MARFORCOM	MARFORCOM SJA	<a href="http://www.jfcom.mil">www.jfcom.mil</a> / <a href="http://www.jfcom.smil.mil">www.jfcom.smil.mil</a>
SOCOM	MARSOC	MARSOC SJA	<a href="http://www.socom.mil">www.socom.mil</a> / <a href="http://www.socom.smil.mil">www.socom.smil.mil</a>
STRATCOM	MARFORSTRAT	MCCDC SJA	<a href="http://www.stratcom.mil">www.stratcom.mil</a> /



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			www.stratcom.smil.mil
TRANSCOM	Not applicable		<a href="http://www.transcom.mil">www.transcom.mil</a> / www.transcom.smil.mil

Table IV-1

**a. Friendly Fire Investigations.** Under DoD Instruction 6055.7, Accident Investigation, Reporting, and Record Keeping, the combatant commander convenes a legal investigation on friendly fire incidents. Service or other commanders may still convene a safety investigation into friendly fire incidents, in consultation with the combatant commander. However, the combatant commander is the release authority for information in the legal investigation for media queries, Freedom of Information Act requests, and next of kin notifications. Line of Duty Determinations should not be delayed because of the combatant commander's friendly fire investigation.

Rules of Engagement and Rules for the Use of Force.

**a. Rules of Engagement.** Prior to deployment, commanders should ensure that their units are trained in the Rules of Engagement (ROE), including the Standing ROE, which authorize self-defense against a hostile act or hostile intent, and potential Supplemental ROE for likely missions. During operations, the commander must quickly determine whether Supplemental ROE are needed to accomplish the mission. Supplemental ROE requests must be routed through the operational chain of command, which can be a time consuming process, especially if Secretary of Defense or Presidential approval is needed. Usually the judge advocate, in coordination with the operations and intelligence officers, serves as the primary action officer for developing Supplemental ROE requests and for briefing the commander, staff, and Marines on ROE. Refer to Chairman of the Joint Chiefs of Staff Instruction (CJCSI) 3121.01B, Standing Rules of Engagement/Standing Rules for the Use of Force for U.S. Forces. In its entirety, the document is classified SECRET and available at the SJA to CMC (JAO) classified homepage: [www.hqmc.usmc.smil.mil/JA/JAO/JA\\_ROE\\_RUF.htm](http://www.hqmc.usmc.smil.mil/JA/JAO/JA_ROE_RUF.htm) (linked from HQMC's homepage: [http://www.hqmc.usmc.smil.mil/HQMC\\_Home.htm](http://www.hqmc.usmc.smil.mil/HQMC_Home.htm)).

**b. Rules for the Use of Force.** Rules for the Use of Force (RUF) apply in most domestic operations and in some security and law enforcement functions outside the United States. They ordinarily authorize the use of force, up to and including deadly force, in several situations beyond self-defense. Commanders should ensure their units are trained in accordance with CJCSI 3121.01B, which governs the use of deadly force. Moreover, commanders must ensure their units are trained in accordance with DoD Dir 5210.56, SECNAVINST 5500.29C, and MCO 5500.6F, which govern the carrying of firearms by DoD/DON

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personnel performing law enforcement, security duties, or personal protection.

**Women in Combat.** The National Defense Authorization Act for Fiscal Year 1994 repealed the "combat exclusion law" and authorized the Secretary of Defense to change policy to assign women to any combat unit, vessel or platform. The Secretary established DoD policy, the Direct Ground Combat Rule, on 13 January 1994, by memorandum. The Rule is that "Service members are eligible to be assigned to all positions for which they are qualified, except that women shall be excluded from assignment to units below the brigade level whose primary mission is to engage in direct combat on the ground...Direct ground combat is engaging an enemy on the ground with individual or crew served weapons, while being exposed to hostile fire and to a high probability of direct physical contact with the hostile force's personnel." Navy and Marine Corps policy is set forth in SECNAVINST 1300.12C, Assignment of Women in the Department of the Navy, and MCO P1300.8R, Chapter 5, Women Marines Classification, Assignment, and Deployment Policy.

### **Weapons.**

**Legal Review.** Weapons, weapon systems, and ammunition must undergo a legal review before they can be used in operations pursuant to DoD Directive 5000.1, The Defense Acquisition System, and SECNAVINST 5000.2C. Weapons, weapon systems, and ammunition generally may only be procured through Marine Corps Systems Command (MCSC). Program Managers are aware of the requirement for a legal review, as well as the requirement for an arms control treaty compliance review, required by DoD Directive 2060.1, Implementation of, and Compliance With, Arms Control Agreements, and SECNAVINST 5710.23C Implementation of, and Compliance With, Arms Control Agreements. The Judge Advocate General of the Navy (Code 10) is responsible to conduct the legal reviews on behalf of the Navy and the Marine Corps. The legal review determines whether the intended use of a weapon, weapon system, and/or ammunition is consistent with the international legal obligations of the United States, including the law of war, customary international law, domestic law, and U.S. policy. MCSC Program Managers submit requests for legal reviews to Code 10 via SJA to CMC (JAO).

**Treaty Compliance Review.** Treaty Compliance reviews are conducted by the Naval Treaty Implementation Program (NTIP), Strategic Systems Programs, for both the Navy and Marine Corps. The review determines whether the DON activity reasonably raises an issue under an arms control treaty to which the United States is a party. If it does, NTIP will raise the issue to an OSD Compliance Review Group for a formal determination.



## SECTION XIV

### ***APPENDIX***

- A. NONJUDICIAL PUNISHMENT CHART
- B. SEARCH & SEIZURE CHECKLIST
- C. COURTS-MARTIAL PUNISHMENT CHART
- D. EO INCIDENT REPORTING
- E. SEXUAL HARASSMENT INVESTIGATION CHART
- F. FRATERNIZATION INVESTIGATION CHART
- G. ARTICLE 138 CHECKLIST
- H. EXECUTIVE OFFICER INQUIRY (XOI) GUIDE
- I. USE OF POSITIVE URINALYSIS
- J. ADMINISTRATIVE SEPARATIONS
- K. OVERVIEW OF MILITARY JUSTICE SYSTEM

## ARTICLE 15 PUNISHMENT LIMITATIONS

### Navy and Marine Corps

Imposed By	Imposed On	Bread & Water or DIMRATS (1)	Correctional Custody (2)	Arrest in Quarters (3)	Forfeitures (4 & 5)	Reduction (4 & 6)	Extra Duties (7)	Restriction (7)	Reprimand or Admonition (4)
Flags/Generals in Command	Officers	No	No	30 Days	1/2 of 1 Mo. for 2 Mos.	No	No	60 Days	Yes
	E-4 to E-9	No	No	No	1/2 of 1 Mo. for 2 Mos.	1 Grade	45 Days	60 Days	Yes
	E-1 to E-3	3 Days	30 Days	No	1/2 of 1 Mo. for 2 Mos.	1 Grade	45 Days	60 Days	Yes
O-4 to O-6	Officers	No	No	No	No	No	No	30 Days	Yes
	E-4 to E-9	No	No	No	1/2 of 1 Mo. for 2 Mos.	1 Grade	45 Days	60 Days	Yes
	E-1 to E-3	3 Days	30 Days	No	1/2 of 1 Mo. for 2 Mos.	1 Grade	45 Days	60 Days	Yes
O-3 / Below & OICs (8)	Officers	No	No	No	No	No	No	15 Days (9)	Yes
	E-4 to E-9	No	No	No	7 Days	1 Grade	14 Days	14 Days	Yes
	E-1 to E-3	3 Days	7 Days	No	7 Days	1 Grade	14 Days	14 Days	Yes

- (1) May be awarded only if attached to or embarked in a vessel and may not be combined with other restraint punishment or extra duties
- (2) May not be combined with restriction or extra duties
- (3) May not be combined with restriction
- (4) May be imposed in addition to or in lieu of all other punishments
- (5) Shall be expressed in whole dollar amounts only
- (6) Navy CPOs (E-7 to E-9) may not be reduced at NJP; Marine Corps NCOs (E-6 to E-9) may not be reduced at NJP (Check directives relating to promotion)
- (7) Restriction and extra duties may be combined to run concurrently, but the combination may not exceed the maximum possible for extra duties
- (8) OICs regardless of rank have NJP authority over enlisted personnel only. OIC's and Marine CC may only reduce personnel within their promotion authority.
- (9) Restriction imposed upon commissioned and warrant officers may not exceed 15 days when imposed by a CO below the grade of MAJ or LCDR (JAGMAN 0111a)

## **CO SEARCH & SEIZURE CHECKLIST**

### **I. FINDING THE EXISTENCE OF PROBABLE CAUSE TO ORDER A**

**SEARCH:** When faced with a request by an investigator to authorize a search, what should you know before you make the authorization? The following considerations are provided to aid you.

A. Find out the name and duty station of the applicant requesting the search authorization.

B. Administer an oath to the person requesting authorization. A recommended format for the oath is set forth below:

"Do you solemnly swear (or affirm) that the information you are about to provide is true to the best of your knowledge and belief, so help you God?"

C. What is the location and description of the premises, object, or person to be searched? ***Ask yourself:***

1. Is the person or area one over which I have jurisdiction?

2. Is the person or place described with particularity?

D. What facts do you have to indicate that the place to be searched and property to be seized is actually located on the person or in the place your information indicates it is?

E. Who is the source of this information?

1. If the source is a person other than the applicant who is before you, that is, an informant, see the attached addendum on this subject.

2. If the source is the person you are questioning, proceed to question F immediately. If the source is an informant, proceed to question F after completing the procedure on the addendum.

F. What training have you had in investigating offenses of this type or in identifying this type of contraband?

G. Is there any further information you believe will provide grounds for the search for, and seizure of, this property?

H. Are you withholding any information you possess on this case which may affect my decision on this request to authorize the search?

If you are satisfied as to the reliability of the information and that of the person from whom you receive it, and you then entertain a reasonable belief that the items are where they are said to be, then you may authorize the search and seizure. It should be done along these lines:

"(***Applicant's name***), I find that probable cause exists for the issuance of an authorization to search (***location or person***) for the following items: (***Description of items sought***) and I authorize (***Applicant's name***) to search (***location or person***) for those items and to seize them if found."

## II. SEARCH AUTHORIZATIONS: INFORMANT ADDENDUM

A. **First inquiry.** What forms the basis of his or her knowledge? You must find what **facts** (not conclusions) were given by the informant to indicate that the items sought will be in the place described.

B. Then you must find that **either** the informant is reliable or his information is reliable.

1. Questions to determine the informant's reliability:

- (a) How long has the applicant known the informant?
- (b) Has this informant provided information in the past?
- (c) Has the provided information always proven correct in the past? Almost always? Never?
- (d) Has the informant ever provided any false or misleading information?
- (e) (If drug case) Has the informant ever identified drugs in the presence of the applicant?
- (f) Has any prior information resulted in conviction? Acquittal? Are there any cases still awaiting trial?
- (g) What other situational background information was provided by the informant that substantiates believability (e.g., accurate description of interior of locker room.)?

2. Questions to determine that the information provided is reliable:

- (a) Does the applicant possess other information from known reliable sources, which indicates what the informant says is true?
- (b) Do you possess information (e.g., personal knowledge) which indicates what the informant says is true?

## III. SEARCHES: DESCRIBE WHAT TO LOOK FOR AND WHERE TO LOOK

**Requirement of specificity:** No valid search authorization will exist unless the place to be searched and the items sought are particularly described.

A. Description of the place or the person to be searched.

- 1. **Persons.** Always include all known facts about the individual, such as name, rank, SSN, and unit. If the suspect's name is unknown, include a personal description, places frequented, known associates, make of auto driven, usual attire, etc.
- 2. **Places.** Be as specific as possible, with great effort to prevent the area which you are authorizing to be searched from being broadened, giving rise to a possible claim of the search being a "fishing expedition."

B. **What can be seized.** Types of property and sample descriptions. The **basic rule:** Go from the general to the specific description.

1. **Contraband:** Something which is illegal to possess.

Example: "Narcotics, including, but not limited to, heroin, paraphernalia for the use, packaging, and sale of said contraband, including, but not limited to, syringes, needles, lactose, and rubber tubing."

2. **Unlawful weapons:** Weapons made illegal by some law or regulation.

Example: "Firearms and explosives including, but not limited to, one M-60 machine gun, M-16 rifles, and fragmentation grenades, and all component parts thereof."

3. **Fruits of crimes**

Example: "Household property, including, but not limited to, one G.E. clock, light blue in color, and one Sony fifteen-inch, portable, color TV, tan in color with black knobs."

4. **Tools or instrumentalities of crime.** Property used to commit crimes.

Example: "Items used in measuring and packaging of marijuana for distribution, including, but not limited to, cigarette rolling machines, rolling papers, scales, and plastic baggies."

5. **Evidence which may aid in a particular crime solution:**

Example: "Papers, documents, and effects which show dominion and control of said area, including, but not limited to, canceled mail, stencilled clothing, wallets, receipts."



**MAXIMUM PUNISHMENT CHART**

PUNISHMENT	SCM		SPCM		GCM		
	E-4 & below	E-5 & above	EM's	O's & WO's	EM's	WO's	O's
1. Death	NO	NO	NO	NO	YES (*1)	YES (*1)	YES (*1)
2. Dismissal	NO	NO	NO	NO	NO	NO	YES
3. Dishonorable Discharge	NO	NO	NO	NO	YES	YES	NO
4. Bad-Conduct Discharge	NO	NO	YES	NO	YES	NO	NO
5. Confinement	30 days	NO	12 mos.	NO	YES	YES	YES
6. Restriction	60 days	60 days	60 days	60 days	60 days	60 days	60 days
7. Hard Labor Without Confinement	45 days	NO	90 days	NO	3 mos.	NO	NO
8. Forfeiture of All Pay and Allowances	NO	NO	NO	NO	YES	YES	YES
9. Forfeiture of two-thirds pay per month	1 mo. (*2)	1 mo. (*2)	12 mos.	12 mos.	YES	YES	YES
10. Fine	YES (*3/*4)	YES (*3/*4)	YES (*3)	YES (*3)	YES	YES	YES
11. Reduction to next inferior rate	YES	YES	YES	NO	YES	NO	NO
12. Reduction to lowest paygrade	YES	NO	YES	NO	YES	NO	NO
13 Reprimand	YES	YES	YES	YES	YES	YES	YES

**ALL PUNISHMENTS ARE LIMITED BY THE MAXIMUM ALLOWABLE FOR THE UCMJ ARTICLES VIOLATED AS WELL AS THE TYPE OF COURT-MARTIAL THE CASE IS REFERRED TO.**

(\*1) Where authorized or mandatory

(\*2) May extend payment up to two months -- MJM 10-F-2.e

(\*3) If given, a fine or a fine and forfeiture combination may not exceed the maximum amount of forfeitures which may be adjudged in a case

(\*4) AT SCM, a fine may not be combined with forfeitures

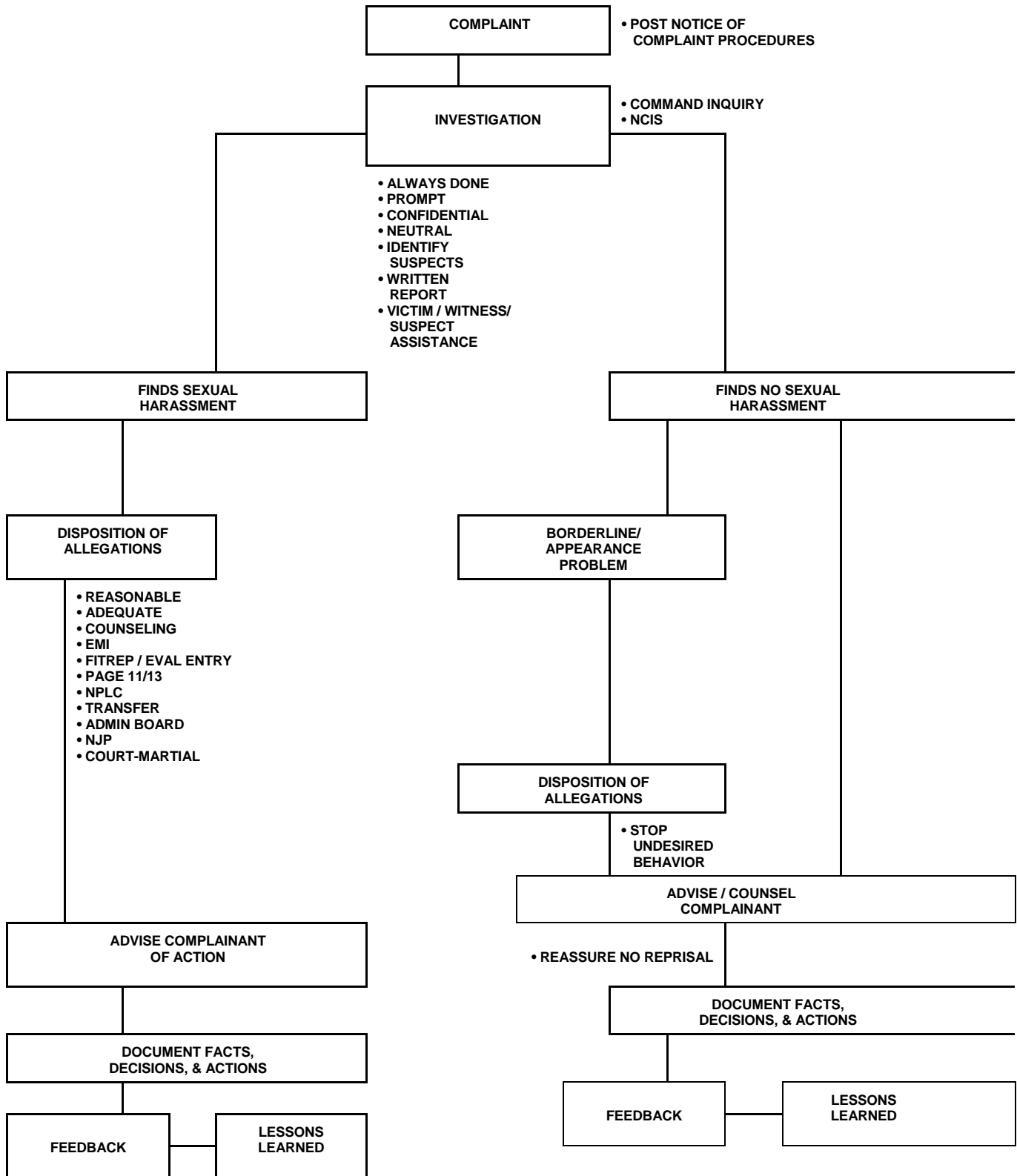
Appendix C

**EO INCIDENT REPORTING  
(MINOR/SERIOUS)  
FROM OPNAVINST 5354.1 (series)**

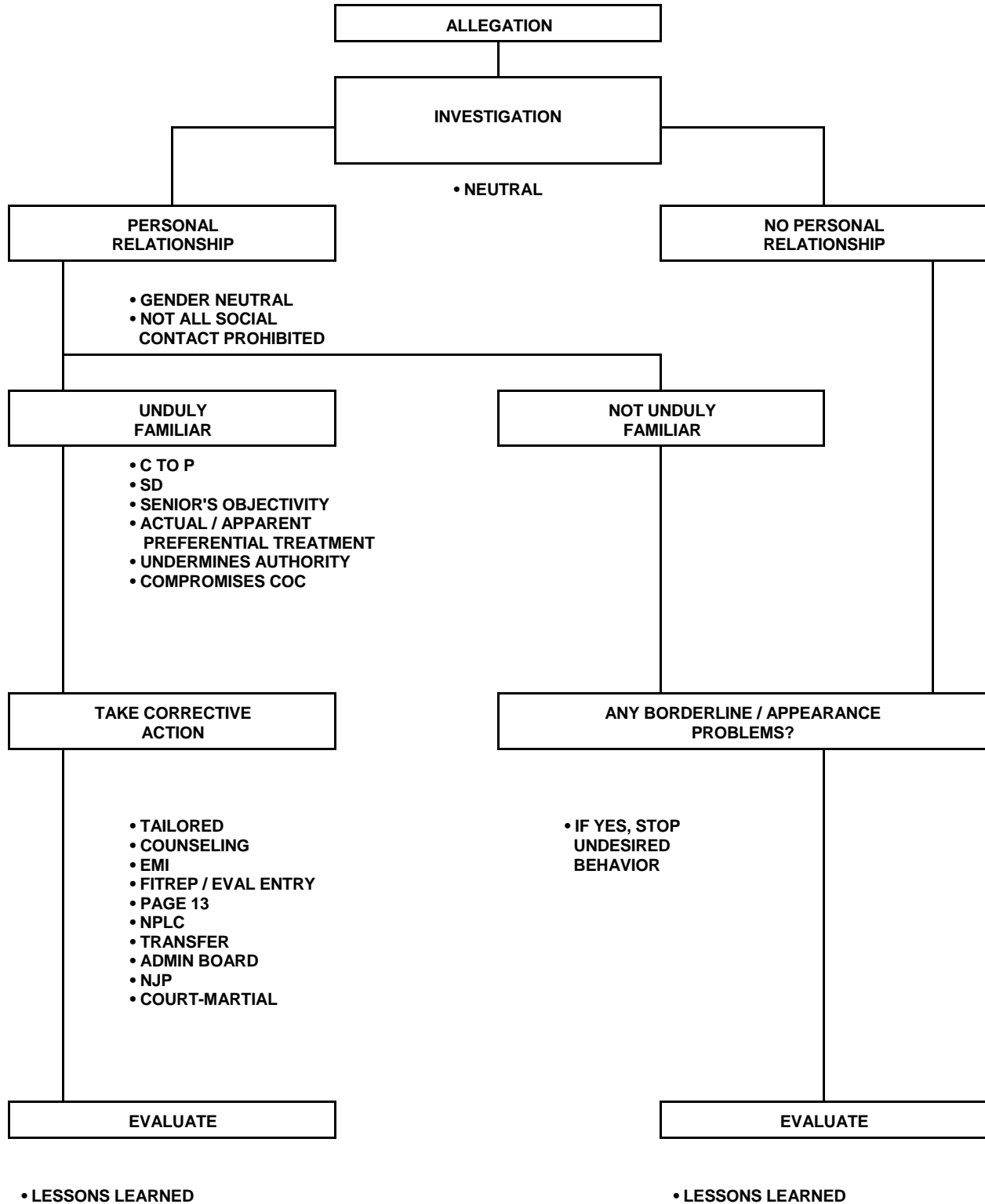
CRITERIA/ CLASSIFICATION	NUMBER OF PARTICIPANTS	DURATION	PROPERTY DAMAGE	PERSONAL INJURY	RELATIONSHIP TO OTHER INCIDENTS	THREAT TO AUTHORITY OR MISSION
MINOR	2-5	SHORT, LESS THAN 30 MINUTES	LITTLE OR NONE		AN ISOLATED EVENT	NO THREAT TO AUTHORITY OR MISSION
SERIOUS	6 OR MORE	MORE THAN 30 MINUTES	EXTENSIVE OR SERIOUS PROPERTY DAMAGE (i.e. ARSON)	PERSONAL INJURIES REQUIRING MEDICAL ATTENTION OR DEATH	(1) RELATED TO OTHER MINOR INCIDENTS	(1) PRESENTATION OF DEMANDS AND / OR DEFIANCE OF AUTHORITY OR
					OR	(2) DISOBEDIENCE OF LAWFUL ORDERS
					(2) PRESS INTEREST ANTICIPATED OR HAS OCCURRED	MISSION IS / MAY BE THREATENED

Appendix D

### STEPS IN HANDLING SEXUAL HARASSMENT COMPLAINTS



### HANDLING FRATERNIZATION ALLEGATIONS



**CHECKLIST FOR GCM REVIEW  
OF ARTICLE 138 COMPLAINTS**

YES	NO	
___	___	Is this command the proper GCMCA? §§ 0303e and 0305c.
___	___	Has an advance copy of the complaint, without enclosures, been sent to the SECNAV, via JAG, upon receipt? § 0306d.
___	___	Is Complainant a proper complainant? § 0305a.
___	___	Is Respondent a proper respondent? § 0305b.
___	___	Does the complaint allege a wrong which is the proper subject of a complaint of wrongs?
___	___	Was the wrong initiated, taken or ratified by the Respondent, and otherwise meet the definition of a wrong? §§ 0303f and 0304a (1) – (2). (If he or she did not, the complaint is not cognizable.)
___	___	Was the Respondent's action final? § 0304a (3). (Non-final actions, including most recommendations by respondent are not cognizable unless the recommendation itself, such as a recommendation for advancement, is controlling.)
___	___	Does the Complaint challenge general policies of the Department of Defense or the Department of the Navy or provisions of instruction or other documents promulgating such policies? § 0304a (4). (If it does, the complaint is not cognizable.)
___	___	Does the complaint challenge decisions or procedures of the GCMCA involving an article 138 complaint, except for failure to forward the complaint? § 0304a (5). (If it does, the complaint is not cognizable.)
___	___	Does the complaint challenge findings or final actions of boards covered under 10 U.S.C. § 1181 (Board to Consider Separation of Regular Officers for Substandard Performance), 1182 (Board of Inquiry), and 1183 (Board of Review)? § 0304a (6) (a). (If it does, the complaint is not cognizable.)
___	___	Does the complaint make a collateral attack on NJP, court-martial, or administrative discharge procedures? § 0304a (6) (b). (If it does, the complaint is not cognizable.) NOTE: A complaint concerning vacation proceedings involving suspended nonjudicial punishment is cognizable.
___	___	Does the complaint seek disciplinary action against another? § 0304b (1). (If it does, the complaint is not cognizable.)
___	___	Does the complaint seek to change records which have become final? § 0304b (2). (If it does, the complaint is not cognizable.) NOTE: Records are final 90 days after member knows of the record's submission for entry into the appropriate record or one year after submission for entry into the appropriate record, whichever is earlier.
___	___	Is the complaint timely? § 0306a.

YES NO

- \_\_\_ \_\_\_ Did Complainant request redress from Respondent before filing the complaint? § 0306b.
- \_\_\_ \_\_\_ Is the complaint in the form specified at Appendix A-3-a of JAGMAN Chapter III? § 0306c.
- \_\_\_ \_\_\_ Has the complaint been properly forwarded? § 0306d.
- \_\_\_ \_\_\_ Is the complaint complete and does it contain all enclosures and endorsements? § 0306e.
- \_\_\_ \_\_\_ Does the complaint improperly join more than one complaint or respondent? § 0306g.
- \_\_\_ \_\_\_ Has Complainant received a copy of all endorsements and enclosures? § 0306e.
- \_\_\_ \_\_\_ Has complainant been given an opportunity to rebut adverse matter included in the endorsements and enclosures or developed by GCMCA inquiry? § 0307e.
- \_\_\_ \_\_\_ Did GCMCA personally sign report to Secretary describing action taken? § 0307g. (By direction signatures are not permitted).
- \_\_\_ \_\_\_ Did GCMCA advise Complainant of determination (s) indicating the merit of each allegation and the relief granted, if any? § 0307j.

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DATE

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SIGNATURE OF OFFICIAL REVIEWING THE COMPLAINT

## EXECUTIVE OFFICER'S INQUIRY (XOI)

1. Obtain the report chit, all written statements, and all physical and documentary evidence relating to the alleged offense from the legal officer. (You may want to consult with the legal officer prior to XOI).
2. Call in the accused and all reasonably available witnesses who can testify about either the alleged offense or extenuating (E), mitigating (M), or aggravating (A) circumstances concerning the alleged offense.
3. Inform the accused that the CO is contemplating the imposition of NJP and that this informal hearing -- the XOI -- is part of the NJP process. The accused may not refuse XOI.
4. Describe the specific offense(s) to the accused, including the article of the UCMJ that was allegedly violated.
5. If applicable, advise the accused of the right to refuse NJP. (Accused can never refuse XOI.)
6. Advise the accused (s)he does not have to make a statement regarding the offense(s) and that any statement made by him / her can be used as evidence against him / her at XOI and NJP.

**Note:** If it is reasonably foreseeable that the accused's statements during the XOI may be considered for introduction in a later court-martial, an explanation of rights and a waiver—in the format of appendix A-1-m of the *JAG Manual*—will have to be obtained from the accused during the hearing, before proceeding further.

7. Ask the accused what happened.
  - a. If (s)he admits guilt, the accused should be allowed to articulate any E & M.
    - Ask the witnesses to testify on matters of E & M or A.
  - b. If (s)he denies guilt, the accused should be asked for his/her version of the facts.
    - Ask the witnesses to testify about the alleged offense.
    - Inform the accused of any other evidence against him/her concerning the alleged offense (i.e. written statements and/or physical and documentary evidence).
    - Allow for rebuttal, as appropriate.

-- Ask the witnesses to testify on matters of Extenuation, Mitigation and Aggravation.

8. Ask the accused if (s)he would like to make a final statement.
  
9. If the CO has given you the power to dismiss cases and you feel dismissal is warranted, either dismiss the case outright or dismiss it with a warning. (Such action does not preclude later NJP for the same offense.) You may also impose nonpunitive measures. If you feel NJP is warranted, indicate this on the report and return all materials to the legal officer who will take appropriate action.

## OPNAVINST 5350.4C

**USE OF DRUG URINALYSIS RESULTS**

	Usable in disciplinary proceedings	* Usable as basis for separation	* Usable for characterization of service
1. Search or Seizure - member's consent - probable cause	YES YES YES	YES YES YES	YES YES YES
2. Inspection - random sample - unit sweep	YES YES	YES YES	YES YES
3. Medical - general diagnostic purposes	YES	YES	YES
4. Fitness for duty - command-directed - competence for duty - mishap / safety investigation	NO NO NO	YES YES YES	NO NO NO
5. Service-directed - treatment facility staff (military) - alcohol rehab testing - naval brigs - entrance testing - accession training pipeline	YES NO YES NO YES	YES YES YES YES YES	YES NO YES **NO YES
* (USN ONLY): YES, if sample is subject to strict chain of custody and tested at NAVDRUGLAB or DOD approved lab.			
** YES for reservists recalled to active duty (except Delayed Entry Program participants)			



## MILPERSMAN 1910-704

## Determining Separation Authority (SA)

Responsible Office BUPERS (Pers-83) Phone: DSN 882-4432  
COM (901) 874-4432  
FAX 882-2624

Separation Authority Use this table with MILPERSMAN 1910-706 to determine Separation Authority.  
(NOTE: COG refers to Convenience of the Government.)

If the member is being separated by reason of . . .	THEN the separation authority is . . .
<ul style="list-style-type: none"> <li>• Selected Changes in Service Obligation - Inactive Reserves</li> <li>• Selected Changes in Service Obligation -Immediate reenlistment</li> <li>• Selected Changes in Service Obligation - Within 90 days of EAOS</li> <li>• Expiration of Service Obligation</li> </ul>	Commanding Officer
<ul style="list-style-type: none"> <li>• COG – dependency or hardship</li> <li>• COG – pregnancy or childbirth</li> <li>• COG – surviving family member</li> <li>• GOC – Reservist becomes a minister</li> <li>• COG – other designated physical or mental conditions</li> <li>• COG – personality disorder</li> <li>• COG – parenthood (if less than 1 year obligated service and not in critical rating)</li> <li>• COG – review action</li> <li>• COG – early release to further education</li> <li>• Entry level performance and conduct</li> <li>• Unsatisfactory performance</li> <li>• Drug abuse rehabilitation failure</li> <li>• Alcohol abuse rehabilitation failure</li> <li>• Family Advocacy Program Rehabilitation Failure (best interest of the service cases to SECNAV)</li> <li>• Defective Enlistments and Inductions – erroneous</li> <li>• Defective Enlistments and Inductions – minority</li> <li>• Defective Enlistments and Inductions – defective enlistment agreements</li> <li>• Defective Enlistments and Inductions – separation from the delayed entry program</li> </ul>	Special Court-Martial Convening Authority (SPCMCA) or higher
<ul style="list-style-type: none"> <li>• Misconduct – a pattern of misconduct</li> <li>• Misconduct – commission of a serious offense</li> <li>• Misconduct – civilian conviction</li> <li>• Misconduct – drug abuse</li> <li>• Defective Enlistments and Inductions – fraudulent entry into the naval service</li> <li>• Unsatisfactory participation in the ready reserve</li> </ul>	GCMCA or higher when the Administrative Board procedure was used and: <ul style="list-style-type: none"> <li>• Board recommended OTH</li> <li>• Board recommended retention</li> <li>• Member waived a Board</li> <li>• Member requested a conditional waiver</li> </ul> SPCMCA or higher when: <ul style="list-style-type: none"> <li>• The notification procedure was used</li> <li>• The Administrative Board procedures were used and Board recommended separation with Honorable, General or Entry Level Separation.</li> </ul>

Weight Control Failure	GCMCA or higher (Marine Corps and CG only)
Separation in lieu of trial by court-martial	GCMCA unless request is based solely on an absence without leave of more than 30 days, then SPCMCA is SA. BUPERS (Pers-83) is SA if request is based on homosexual conduct referred to court-martial
<ul style="list-style-type: none"> <li>• Selected Changes in Service Obligation – General Demobilization or reduction in authorized strength</li> <li>• Selected Changes in Service Obligation – Acceptance of active duty commission or appointment</li> <li>• COG – Conscientious objection</li> <li>• COG – Being an alien</li> <li>• When member has Physical Evaluation Board (PEB) action completed or pending, and at the same time being administratively processed for separation.</li> <li>• Homosexual conduct</li> </ul>	Chief of Naval Personnel
<ul style="list-style-type: none"> <li>• Disability</li> <li>• Best interest of the service (BIOTS)</li> </ul>	Secretary of the Navy

**NOTE: Review individual reason processing articles to determine correct BUPERS code where ADSEP should be mailed.**

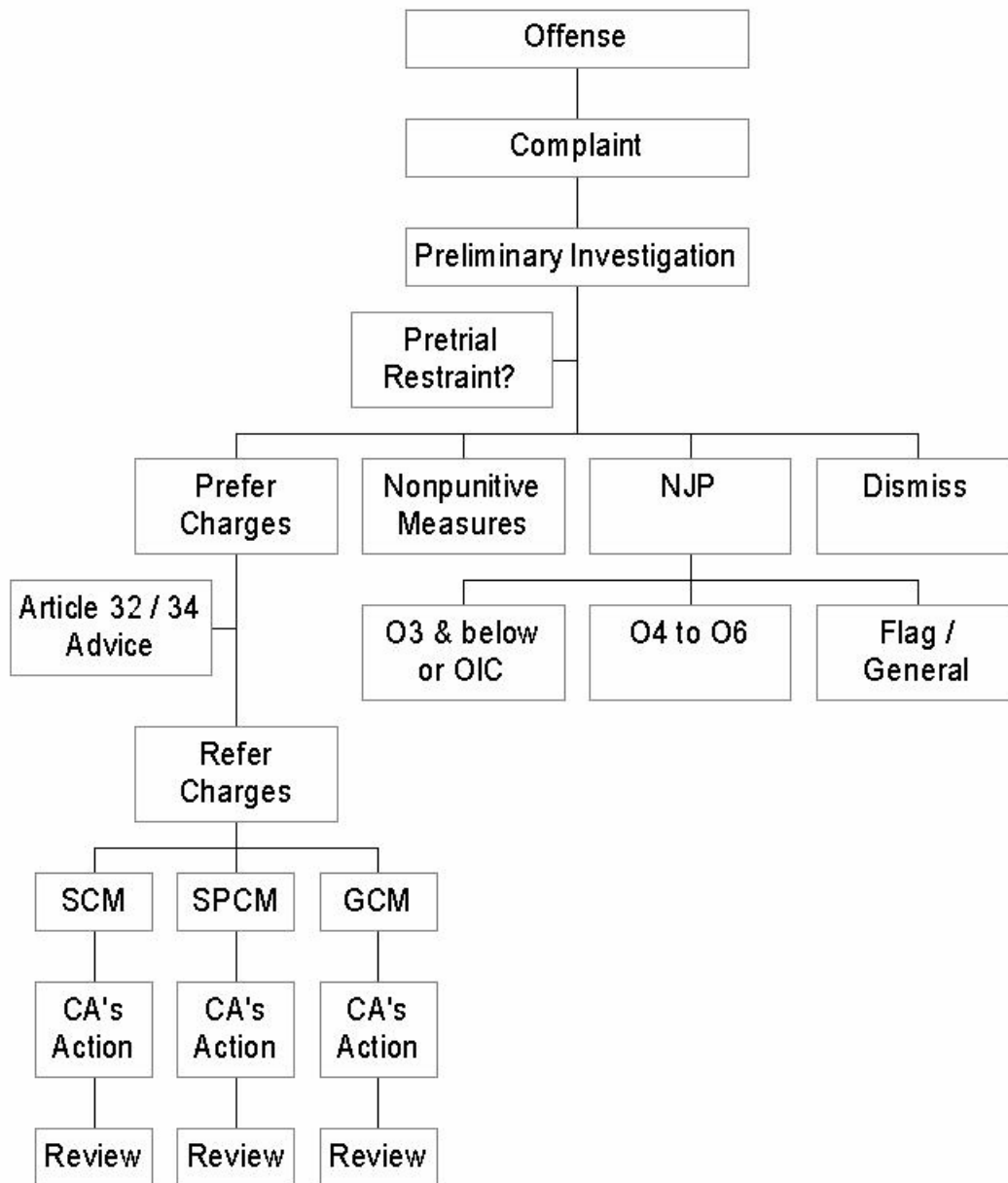
## MILPERSMAN 1910-704

## Exceptions in Determining Separation Authority

<b>Responsible Office</b>	BUPERS (Pers-83)	Phone:	DSN COM FAX	882-4432 (901) 874-4432 882-2624
<b>Reference</b>	Title 10, U.S.C., Section 12686			
<b>Exceptions</b>	The following exceptions apply when determining Separation Authority.			

<b>The Separation Authority is</b> ..	<b>WHEN . . .</b>
Secretary of the Navy via (Pers-83 or Pers-254 as appropriate)	Inactive duty (selected) reservists are being involuntarily separated within 2 years of Retired Reserve eligibility
	Active duty reservists are being involuntarily separated within 2 years of retired or retainer pay (10 U.S.C. 12686)
	An Administrative Board (Admin Board) finds that member committed one or more of the reasons for separation and recommends retention, but the SPCMCA or GCMCA recommends separation. Only the Secretary of the Navy can overturn a board that recommends retention.
	Sole basis for separation is a serious offense that resulted in SPCM/GCM conviction with no punitive discharge imposed and an Under Other Than Honorable Discharge is recommended by an Admin Board (or CO when no board was held).
	The convening authority determines that an Honorable Discharge is clearly warranted by the presence of unusual circumstances involving personal conduct and performance of naval duty for a member in an entry level status who is being separated by reason of Selected Changes in Service Obligations, Convenience of the Government, Disability, or Best Interest of the Service.
	Member is processed for misconduct – civilian conviction and final action on the appeal has not been taken, and the member does not request separation before final action on the appeal is taken.
Chief of Naval Personnel (via Pers-83 or Pers-254 as appropriate)	Active duty members being involuntarily separated with 18 or more years total active military service.
	Admin Board recommends separation, but the Convening Authority recommends retention. Only CHNAVPERS may retain when a board recommends separation.

## OVERVIEW OF MILITARY JUSTICE SYSTEM



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## **LOCAL DIRECTORY**

**(Write in name and phone number of personnel in your local area)**

### **Naval Legal Service Office (NLSO) / Trial Service Office (TSO):**

- CO / OIC:

- Command Service Officer:

(Assist all commands without permanent Staff Judge Advocates assigned)

- Trial Counsel:

(Represents government (Prosecution) in courts-Martial)

- Defense Counsel:

(Represents members under investigation or facing disciplinary action)

- Legal Assistance Attorney:

(Assists members and dependents with personal legal matters i.e. wills)

### **Local Staff Judge Advocate:**

(Area coordinator & Flag JAGS are ethics advisors)

### **ISIC JAG or first JAG in chain of command:**

### **Others:**

### **CAAC:**

(Assist area commands with Alcohol / Drug incidents)

### **Equal Opportunity Officers:**

(Assist with discrimination complaints / sexual harassment / fraternization)

### **Family Advocacy Representative (FAR):**

(Assist area commands with domestic violence and child abuse incidents)

### **Naval Criminal Investigative Service:**

- Senior Agent In Charge (SAC):

- Special Agent: